Grey Bruce OPP Detachment Board Agenda

October 28, 2025 9:00 am

Council Chambers

Township Administration Offices

177964 Grey Road 18, RR#3, Owen Sound ON N4K 5N5

Pages

- 1. Call to Order
- 2. Territorial Acknowledgement

In the spirit of reconciliation, we acknowledge with respect, the history and living culture of the Anishinaabek: The People of the Three Fires known as Ojibway, Odawa, and Pottawatomi Nation, who have inhabited this land from time immemorial. We recognize that these lands are the territories of the Chippewas of Saugeen and the Chippewas of Nawash, collectively known as the Saugeen Ojibway Nation, the keepers of this land.

Georgian Bluffs is located on lands encompassed by Treaties 45 $\frac{1}{2}$, 67, 72, 82 and 93. We reflect on our role as Treaty People and, the need to live in respect and peace and show respect to the first peoples who inhabit these lands and waters.

- 3. Declaration of Pecuniary Interest
- 4. Approval of Minutes

Recommendation:

That the minutes contained herein be approved.

- 4.1 September 23, 2025
- 5. Public Participation

5.1 Presentations

Any person who wishes to make a presentation to the Board must register with the Board Administrator at least ten (10) days in advance of the scheduled meeting. To register you can:

- Complete the online form: <u>GreyBruceOPPDetachmentBoard/Delegations</u>; or
- 2. Call the Board Administrator at 519-376-2729 ext. 601.

5.1.1 Presentation by Jeanine Berglund from the Ontario Association of Police Services Boards (OAPSB)

5.2 Delegations – Items on the Agenda

Any person who wishes to appear before the Board regarding an item on the agenda must register with the Board Administrator. To register you can:

- 1. Complete the online delegation form:
- 2. Call the Board Administrator at 519-376-2729 ext. 601; or
- 3. Register in Council Chambers prior to the meeting start time.

6. Reports

6.1 Detachment Commander

6.1.1 Draft 2026-2029 Detachment Action Plan

Recommendation:

That the Grey Bruce OPP Detachment Board receive the Draft Action Plan for review and comment.

9

6.1.2 GBOPP2025-06 - Detachment Commander Performance Review

Recommendation:

Whereas the *Community Safety and Policing Act*, 2019 (CSPA) mandates the Detachment Board to monitor the performance of the detachment commander; and

Whereas the Ontario Provincial Police have generated a Standard Operating Procedure to govern the performance review process;

Now Therefore, the Grey Bruce Joint Detachment Board provide direction to staff regarding the composition of the review structure; and

That all comments be provided, via the required forms, prior to the November 25, 2025 Board meeting.

6.2 Administration & Finance

6.2.1 GBOPP2025-07 - 2025 Q3 Financial Update and 2026 Draft Budget

67

Recommendation:

That the Grey Bruce OPP Detachment Board receive the 2025 Quarter 3 financial update for information; and

That the Grey Bruce OPP Detachment Board approve the 2026 Draft Budget (insert option); and

That staff be directed to circulate the 2026 budget to participating municipalities.

6.2.2 GBOPP2025-08 - Participation in OAPSB Zone 5 Meetings

72

Recommendation:

That the Grey Bruce OPP Detachment Board designate two members, plus an alternate to attend OAPSB Zone 5 meetings on behalf of the Board; and

That attending members provide a brief verbal or written report at the subsequent Grey Bruce OPP Detachment Board meeting summarizing key information and takeaways.

7. Consent Agenda

7.1 Correspondence

Recommendation:

That the correspondence contained herein be received for information.

7.1.1	Inspector General Memo #7: Release of the Inspectorate of Policing's Risk Based Compliance and Enforcement Framework	76
7.1.2	Letter from the Honourable Michael S. Kerzner, Solicitor General	94
7.1.3	AMO Policy Update – Response to OPP Cost Recovery Model, Continued Automated Speed Enforcement Advocacy, and Consultation on Aggregate Resources Act Program	96
7.1.4	Appointment to Grey Bruce O.P.P. Detachment Board - Robert	103

8. New Business

8.1 Options for Amending the Board's Composition to Prioritize Continuity of Board Membership

Further to notice provided by Member Bob Nicol at the September 23, 2025, Board meeting.

9. Unfinished Business

None.

10. Consideration of Motions Where Notice Was Previously Given

Franklin Nicol

None.

- 11. Notice of Motion/Discussion & Inquiries
- 12. By-Laws

None.

13. Closed Session

None.

14. Adjournment

Date of next regular meeting:

November 25, 2025 @ 9:00 a.m.

Recommendation:

That the meeting be adjourned at ____:___ a.m./p.m.



Grey Bruce OPP Detachment Board Minutes

Date: September 23, 2025.

Time: 9:00 am

Location: Township of Georgian Bluffs Council Chambers

177964 Grey Road 18, Owen Sound, ON N4K 5N5

This agenda can be made available in alternate formats upon request.

Members Present: Robert Uhrig (Council Representative, Meaford)

Cathy Moore Coburn (Council Representative, Georgian Bluffs)

Scott Mackey (Council Representative, Chatsworth)

Paul McQueen (Council Representative, Grey Highlands)
Monica Singh Soares (Council Representative, Southgate)
Jay Kirkland (Council Representative, South Bruce Peninsula)
Todd Dowd (Council Representative, Northern Bruce Peninsula)
Gerry Solursh (Community Appointee, Northern Bruce Peninsula)

Michele Reynolds (Community Appointee, Georgian Bluffs)

Carol Reaney (Provincial Appointee)
Gary Wood (Provincial Appointee)
Robert Nicol (Provincial Appointee)

Members Absent: Audra Root (Council Representative, Saugeen)

Anthony (Miptoon) Chegahno (Council Representative, Chippewas

of Nawash)

Karl Ellis (Community Appointee, Southgate)

Nicole Martin (Community Appointee, Grey Highlands)

Staff & OPP: Brittany Drury, Acting CAO

Carly Craig, Manager of Legislative Services/Clerk

Jodi Ward, Board Administrator

Marla Barfoot, Detachment Commander

Debra Anderson, Staff Sergeant Alexis MacNeill, Police Constable

1. Call to Order

Chair Gerry Solursh called the meeting to order at 9:03 a.m.

2. Territorial Acknowledgement

The Interim CAO/ Director of Corporate Services opened the meeting with the territorial acknowledgement statement.

3. Adoption of the Agenda

Moved By: Member Gary Wood

Seconded By: Member Scott Mackey

That the agenda be adopted as presented.

Approved

4. Declaration of Pecuniary Interest

None declared.

5. Approval of Minutes

5.1 June 24, 2025

OPP2025-023

Moved By: Member Cathy Moore Coburn Seconded By: Member Carol Reaney

That the minutes contained herein be approved.

Approved

6. Public Participation

6.1 Presentations

Any person who wishes to make a presentation to the Board must register with the Board Administrator at least ten (10) days in advance of the scheduled meeting. To register you can:

1. Complete the online

form: GreyBruceOPPDetachmentBoard/Delegations; or

Call the Board Administrator at 519-376-2729 ext. 601.

6.1.1 Crime Stoppers of Grey Bruce

Peter Reid of Crime Stoppers provided a presentation to the Board on the Crime Stoppers organization, highlights included:

- Achievements and contributions to criminal investigations in Grey and Bruce Counties
- Funding received from surrounding police services, but no funding received from the OPP
- It was noted that Crime Stoppers is seeking a \$10,000 contribution from Grey and Bruce OPP Boards. Noting Specifically, a \$5,000 from the Grey Bruce OPP Detachment Board.

Questions and discussion included:

- Whether contributions and donations were received from the member municipalities and the possibility of directing the donation through the Grey Bruce OPP Detachment Board.
- Inquiry about how the funds would be spent, if approved.

OPP2025-024

Moved By: Member Cathy Moore Coburn Seconded By: Member Monica Singh Soares

That the Grey Bruce OPP Detachment Board hereby approves supporting Crime Stoppers of Grey Bruce by way of a donation, in the amount of \$5,000.00 and;

That the donation be funded from Board reserves for the current year and;

That consideration of the Platinum Corporate Sponsorship or such other level of membership as the Board deems appropriate, be considered during the next budget cycle.

OPP2025-025

Moved By: Member Paul McQueen

Seconded By: Member Cathy Moore Coburn

That the delegation by Crime Stoppers be received for information.

- 7. Consent Agenda
 - 7.1 Correspondence
 - 7.1.1 Inspector General Memo #6: Release of the Inspector General of Policing 2024 Annual Report
 - 7.1.2 Inspectorate of Policing 2024 Annual Report On the Road to Excellence: A Year of Progress and Purpose
 - 7.2 Resolutions from Other Municipalities
 - 7.2.1 Resolutions of Support for the Grey Bruce OPP Detachment Board Appeal to the Ministry of the Solicitor General for Review and Reform of the Provincial Offences System
 - 7.2.1.1 Municipality of Northern Bruce Peninsula
 - 7.2.1.2 Municipality of Tweed
 - 7.2.1.3 Township of Addington Highlands
 - 7.2.2 Resolutions of Support for the Grey Bruce OPP Detachment Board Appeal to the Ministry of the Solicitor General for Reinstatement of Provincial Funding
 - 7.2.2.1 Township of Asphodel-Norwood
 - 7.2.2.2 Municipality of Central Huron
 - 7.2.2.3 Municipality of Northern Bruce Peninsula
 - 7.2.2.4 Municipality of Tweed
 - 7.2.2.5 Municipality of Trent Lakes
 - 7.2.2.6 Township of Schreiber
 - 7.2.2.7 Township of Frontenac Islands

7.2.2.8 Township of Amaranth

7.2.2.9 Township of Otonabee-South Monaghan

OPP2025-027

Moved By: Member Gary Wood

Seconded By: Member Cathy Moore Coburn

That the consent agenda be received for information as circulated.

Approved

8. Reports

8.1 Detachment Commander

8.1.1 2024 Grey Bruce OPP Detachment Board Annual Report

Questions and discussion included:

- Youth crime clarity provided around diversion programming in lieu of conviction
- Field personnel hours explained
- Connect with membership municipalities/First Nations communities and communications teams to generate a plan to gather feedback on policing satisfaction

OPP2025-028

Moved By: Member Jay Kirkland Seconded By: Member Scott Mackey

That the 2024 Detachment Board Annual Report be received for information; and

That staff be directed to forward the report to membership Councils for information.

OPP2025-029

Moved By: Member Jay Kirkland Seconded By: Member Carol Reaney

That the Staff connect with membership municipalities and First Nations communities and their communications teams to generate a plan to gather feedback on policing satisfaction in the detachment area.

Approved

8.1.2 Grey-Bruce OPP Community Safety and Policing Act Report - Q2 (April to June 2025)

OPP2025-030

Moved By: Member Jay Kirkland

Seconded By: Member Cathy Moore Coburn

That the Quarter 2 - April to June 2025 Grey Bruce OPP Detachment Report be received for information.

Approved

The Board recessed at 10:16 a.m. and reconvened at 10:34 a.m.

9. New Business

9.1 Presentation by Janet Feaver of the OPP Municipal Policing Bureau - Differences between an OPP vs Municipal Police Service Board

Janet Feaver of the OPP Municipal Policing Bureau provided a presentation highlighting the differences between municipal policing boards and OPP Detachment Boards, including:

- Observing "borderless policing";
- Total costs for policing, including 497 Million municipal funding province-wide;
- Details regarding the OPP Billing model, including base service costs per household, calls for service and other costs;

- Changes reflected through royal assent of the Community Safety and Policing Act, including deletion of Section 10 policing agreements, changes to Boards Code of Conduct and introduction of the Inspectorate of policing; and
- Responsibilities of OPP Detachment Boards versus municipal police services boards.

Questions and discussion included:

- Housing numbers to determine billing totals, being that they informed by MPAC;
- Court security costs;
- Commercial heavy equipment patrols, including a possible shared responsibility with the Ministry of Transportation; and
- Proactive patrols and costs for provision of said services, being that the costs are not billed back to each respective municipality, rather to the province.

The Board thanked Janet Feaver for the presentation.

10. Unfinished Business

None.

11. Consideration of Motions Where Notice Was Previously Given

None.

12. Notice of Motion/Discussion & Inquiries

12.1 Inquiry - Public Education Programs for Horse Drawn Vehicles in the Grey Bruce OPP Detachment Area

Requested for inclusion by Member Paul McQueen.

Member Paul McQueen inquired regarding public education programs regarding horse drawn vehicles on public roadways.

Detachment Commander Barfoot offered solutions, including social media campaigns and liaising directly with users throughout the detachment community.

There was discussion regarding MTO standards that apply to horse drawn vehicles, including reflective lighting to assist drivers in viewing the vehicles. Detachment Commander Barfoot highlighted the benefits of

educating both users and drivers regarding the requirements, including liaising with community leaders to gain compliance.

12.2 Inquiries of the Detachment Commander

Member Nicol inquired regarding recent media reports of home invasions and homeowners defending themselves with force. Detachment Commander Barfoot noted responses and resultant charges are situation specific.

The Board members thanked Detachment Commander Barfoot and their team for the recently completed tours of the local detachment office.

13. By-Laws

None.

14. Closed Session

None.

15. Adjournment

Date of next regular meeting:

October 28, 2025 at 9:00 a.m.

Member Nicol noted a request to include an agenda item to discuss options for amending the Board's composition to prioritize continuity of Board members in future terms.

Training recommended for the new term of the Board.

Moved: Member Coburn

Seconded: Member McQueen.

That the meeting be adjourned at 12:02 p.m.

Action Plan Commitments Summary

The OPP's action planning process is guided by Section 70 (1) of the *Community Safety and Policing Act*, 2019 and ensures compliance with the *Adequate and Effective Policing (General)* standards filed as O. Reg. 392/23.

Through analysis and consultation, the following objectives and priorities were identified for the next four years. These are reflective of how adequate and effective policing will be provided in the area served by the detachment, in accordance with the needs and diversity of the population.

CRIME	ROADWAYS, WATERWAYS AND TRAILS	COMMUNITY WELL- BEING
Enhance proactive patrol	Expand local level expertise in	Increase community
and/or initiatives to target	specialized traffic enforcement	engagement and
specific local crime trends	that would directly benefit our	strengthen community
and reduce victimization,	detachment area.	relationships through
while increasing community		enhanced communication
safety.		and information sharing.
To address and prevent fraud	To reduce the number of	Strengthen relationships
through education,	impaired drivers on our	with local youth by
prevention and enforcement.	roadways, waterways, & trails.	providing structured and
		unstructured youth
		programming, delivering
		information about topics
		that impact youth, and
		prioritizing partnerships
		with local youth-focused
		organizations.
To reduce property crime	Proactive enforcement and	Continue to enhance and
(theft, break and enter,	visibility in our detachment area	improve our response to

mischief, etc.) incidents and	continuing to enforce the Big 4	mental health and
victimization across Grey	(Speeding, Seat belts, Impaired &	addiction related calls for
Bruce County.	Distracted Driving) and target	service through our MCRT
	specific local trends in traffic	program and our Police
	safety and enforcement	Hospital Transition
		Protocol.
To identify and address	Implement a strategy regarding	Identify local strategies
actionable outstanding	road safety and the Mennonite	and actively recruit
warrants in our jurisdiction	and Amish communities.	qualified local candidates
and surrounding areas.		from our community who
		may be interested in a
		career in policing.
		Continue to support the
		two indigenous
		communities in Grey
		Bruce by providing
		culturally informed
		training & dedicated
		resources, while building
		trust.

CRIME

COMMITMENTS	ACTIONS	OUTCOMES
Enhance proactive patrol	Create focused patrols based on	Data-driven
and/or initiatives to target	community input.	patrol/initiatives based on
specific local crime trends		analysis and community
and reduce victimization,	Utilize focused analytical reports	input, resulting in
while increasing community	for targeted patrols.	increased personal and
safety.		community safety.
	Utilize crime prevention	
	educational programs such as	
	SafeGuard and CAMSafe.	
	Mandatory foot & bicycle patrols.	
	Timely media releases for public	
	information and Crime Stoppers	
	engagement.	
Support victims of crime	Collaborate with partner	100% compliance on
through community	agencies such as Victim Services	Victim Services and Victim
agencies and ensure	and Child and Family Services for	/ Witness Assistance
investigations are victim-	enhanced support for victims.	Program (VWAP) referrals.
centred and trauma		
informed.	Officer training on victim- centred	Victims feel supported,
	and trauma informed	there is a reduction in
	investigations.	revictimization
		and more victim
	Intimate Partner Violence (IPV)	engagement throughout
	training for all members	the process.
	supported by the Detachment	
	Abuse Issue Investigators (DAIIs).	
To address and prevent	Community education and	Reduced victimization and
fraud through education,	awareness campaigns targeting	increased public
prevention and	vulnerable groups such as	awareness to the factors
enforcement.	seniors.	that increase likelihood of
		victimization.

Companies. Dedicated officer to assist with fraud investigations Support victims by providing resources and follow up. Provide officer education on new fraud trends.	
Focus patrols supported by analytics. Community education campaigns through programs such as Lock It or Lose It, CAMSafe and SafeGuard. Encourage intelligence gathering to support the execution of search warrants. Leverage Community Street Crime Unit (CSCU) expertise to investigate street level drug and property crime cases.	Reduced victimization and increased public awareness to the factors that increase likelihood of victimization.
Establish a dedicated Offender Management Apprehension Program (OMAP) coordinator who oversees monitoring, coordinating resources and sharing intelligence with frontline uniform officers in relation to offenders that are deemed to be	An overall reduction in the number of outstanding warrants. Reduced number of highrisk offenders in the community.
	Dedicated officer to assist with fraud investigations Support victims by providing resources and follow up. Provide officer education on new fraud trends. Focus patrols supported by analytics. Community education campaigns through programs such as Lock It or Lose It, CAMSafe and SafeGuard. Encourage intelligence gathering to support the execution of search warrants. Leverage Community Street Crime Unit (CSCU) expertise to investigate street level drug and property crime cases. Establish a dedicated Offender Management Apprehension Program (OMAP) coordinator who oversees monitoring, coordinating resources and sharing intelligence with frontline uniform officers in relation to

communities and individuals and	
are often involved in repeat	
criminal behaviour in	
coordination with the Bail	
Support Team (BST).	
	are often involved in repeat criminal behaviour in coordination with the Bail



ROADWAYS, WATERWAYS AND TRAILS

COMMITMENTS	ACTIONS	OUTCOMES
Expand local level	Increase number of officers	Increased number of detachment
expertise in specialized	trained as ATV, MSV, Marine, &	members with specialized
traffic enforcement that	Bicycle operators.	training in traffic enforcement
would directly benefit our		techniques directly impacting the
detachment area.	Increase number of officers	community, resulting in positive
	trained in CMV inspections.	traffic safety outcomes.
	Embed ATV, MSV & Bicycle	
	instructors within the	
	detachment for both local and	
	regional use.	
Reduce the number of	Proactive RIDE initiatives.	Improved safety on our roadways
impaired drivers on our		by reducing the number of
roadways, waterways, &	Education through enforcement	impaired drivers and related
trails.	and media presence.	collisions.
Proactive enforcement	Participate in provincial traffic	Increased number of data-driven
and visibility in our	campaigns.	patrol and initiatives based on
detachment area		analysis and community input,
continuing to enforce the	Continue to prioritize proactive	resulting in positive traffic
Big 4 (Speeding, Seat	traffic enforcement and	outcomes.
belts, Impaired &	education.	
Distracted Driving) and		
target specific local trends	Engage with municipal policing	
in traffic safety and	partners to attain common	
enforcement.	goals.	
	Proactive RIDE initiatives.	
Implement a strategy	Public awareness campaign.	A reduction in collisions involving
regarding road safety and		members of the Mennonite &
the Mennonite and Amish	Road signage added to	Amish communities.
communities.	applicable roadways.	

Dedicated liaison officer to			
engage with the Mennonite and			
Amish communities on road			
safety and Highway Traffic Act			
requirements.			

Increased public awareness of the Mennonite and Amish use of public roadways.



COMMUNITY WELL-BEING

COMMITMENTS	ACTIONS	OUTCOMES
Increase community	Engage the community	Increased number of
engagement and strengthen	Engagement Officer (CEO) to	community engagements
community relationships	increase the posting of timely	and local level
through enhanced	and relevant social media	communications,
communication and information	content.	resulting in positive
sharing.		feedback from
	Mandatory foot and bicycle	community members
	patrol to engage positive	about transparency and
	interactions with the public.	accessibility of
		information.
Strengthen relationships with	Continue to support the Youth in	Increased partnerships,
local youth by providing	Policing Initiative (YIPI) &	initiatives, engagements,
structured and unstructured	Summer Experience	and presentations with
youth programming, delivering	Opportunity (SEO) programs to	and for youth, resulting in
information about topics that	provide positive interactions	positive feedback and
impact youth, and prioritizing	with youth.	outcomes for youth-
partnerships with local youth-		related interactions with
focused organizations.	Participate in organized events	police.
	with local youth (i.e sports	
	events & fundraising initiatives).	
Continue to enhance and	Seek further funding for an	Improved outcomes for
improve our response to mental	additional nurse MCRT	individuals in crisis.
health and addiction related	employee, to allow 24/7	
calls for service through our	coverage as the success of the	Reduced repeat contacts
MCRT program and our Police	program continues to grow.	between police and
Hospital Transition Protocol.		individuals in crisis
	Continue to work with	and/or those dealing with
	Brightshores Health System and	substance abuse
	the Police-Hospital Committee	disorders by connecting
	to educate officers and hospital	them to the appropriate
	staff on the protocol.	resources.

		Decreased officer wait times at hospitals and on non-criminal mental health related matters, ensuring individuals in crisis are getting timely access to the appropriate service provider.
Identify local strategies and actively recruit qualified local candidates from our community who may be interested in a career in policing.	Engage in formal recruitment initiatives within the detachment area. Support informal opportunities at community events to highlight the organization and recruit interested community members.	Increased number of local recruits hired in Grey Bruce, both in frontline and auxiliary roles. Increased community engagement by officers due to their local roots and commitment to their community.
Continue to support the two indigenous communities in Grey Bruce by providing culturally informed training & dedicated resources, while building trust.	Provide members with traditional indigenous awareness education. Participate in open communications with members of both indigenous communities to form a positive working relationship. Promote and support the engagement of the Provincial Liaison Team (PLT) in both communities.	Positive, respectful and continued learning relationships with both indigenous communities within Grey Bruce. Partnerships of trust created with stakeholders in the communities.
	Attend community events and functions to integrate officers	

into the community and build	
trust with residents of	
indigenous communities.	
Assist officers at	
Neyaashiinigmiing by providing	
back up and response to calls	
for service as required. Assist	
with major investigations and	
benchmark occurrences.	



Date: Tuesday, October 28, 2025

Meeting Type: Grey Bruce OPP Detachment Board

From: Marla Barfoot, Detachment Commander

Subject: Detachment Commander Performance Review

Report#: OPP2025-06

This document and its attachments are public and available in an accessible format upon request.

Recommendation

Whereas the *Community Safety and Policing Act*, 2019 (CSPA) mandates the Detachment Board to monitor the performance of the detachment commander; and

Whereas the Ontario Provincial Police have generated a Standard Operating Procedure to govern the performance review process;

Now Therefore, the Grey Bruce Joint Detachment Board provide direction to staff regarding the composition of the review structure; and

That all comments be provided, via the required forms, prior to the November 25, 2025 Board meeting.

Background

The Community Safety and Policing Act, 2019, S.O. 2019, c. 1, Sched. 1 (CSPA) came into force on April 1, 2024.

The CSPA legislates the requirement for each OPP detachment to have a minimum of one (1) OPP Detachment Board. Section 68 of the CSPA outlines the role of the OPP Detachment Board. This includes the responsibility of monitoring the performance of the detachment commander.

Report OPP-2025-06



To support OPP Detachment Boards in meeting their legislated requirements and to support detachment commanders in receiving consistent and applicable performance feedback, the OPP generated a Standard Operating Procedure to govern the feedback process.

Analysis

The 2025 Detachment Commander Feedback Form has been attached to this report for the Board's review and comments. The Standard Operating Procedure (SOP) for the form has also been attached. However, please note that the timelines for 2025 have been adjusted due to the late formation of the Detachment Boards. 2025 timelines have been included below.

This process does not need to be done by the full Board. It could be done by the Chair and/or another designated representative(s). The Board is encouraged to provide direction to staff to indicate the composition of the review process, being if it is to be completed by the full Board, a subcommittee or the Board Chair. Given time restraints, it is recommended that should a subcommittee be struck, composition be limited to 3-5 members. Administrative staff will support this process through the review process.

Due to the Board not having any summer meetings and therefore no opportunity to discuss the Action Plan commitments, OPP staff have generated Action Plan commitments that are most relevant to the detachment community and the Board. Comments included via "Supporting Activities" reflect the actions of the OPP staff and detachment leadership to meet the commitments from the Action Plan.

The Board adds their Feedback in all green sections of the form prior to our last board meeting of 2025 – Detachment Commander Duties section, Detachment Action Plan Commitments section, and Additional Comments from the OPP Detachment Board section. The feedback is based on information shared throughout the year – reports provided by the Detachment Commander and activities undertaken by the detachment.

Following receipt of Board comments, the Detachment Commander will add their comments/response on the form by the December 31st deadline. The Board can add additional comments after that (optional). The completed form needs to be submitted to our Strategy Management Unit by January 31st, 2026.

Full details of the process are laid out in the SOP.

Financial Impact

None.

Conclusion

I appreciate the Board's support in completing the Detachment Commander Performance Feedback Form.

Respectfully Submitted:

Marla Barfoot – Grey Bruce OPP Detachment Commander



OPP Detachment Board Detachment Commander Performance Feedback Form

OPP Detachment Board: Grey Bruce OPP Detachment Board

OPP Detachment: Grey Bruce OPP

Detachment Commander: Inspector Marla Barfoot

Date (new or updated):

1. Legislated Requirements

Considering detachment board reports received and meetings with the OPP Detachment Commander over the evaluation period, what feedback does the Board have about the following?

Detachment Commander Duties

Feedback

The detachment commander provided the OPP detachment board with reports regarding policing provided by the detachment at the board's request (CSPA s. 68 (2)).

The detachment commander or their designate consulted with their OPP detachment board to determine objectives and priorities for the detachment, not inconsistent with the strategic plan prepared by the Minister (CSPA s. 68 (1)(b)).

The detachment commander ensured that their detachment provided policing in accordance with the local policies of his or her OPP detachment board (CSPA s. 69 (3)).

The detachment commander, in accordance with the regulations, prepared and adopted a local action plan for the provision of policing provided by the detachment (CSPA s. 70 (1)).

Comments/Response from the Detachment Commander

Response from the OPP Detachment Board (optional)

2. Legislated Requirements Continued

Considering the data and reports received from the OPP Detachment Commander over the evaluation period, what feedback does the Board have about the Detachment Commander ensuring the following policing functions were provided adequately and effectively by the detachment?

Detachment Commander Duties

Feedback

Crime prevention: crime prevention shall involve the provision of crime prevention initiatives, including community-based crime prevention initiatives.

Law enforcement: community patrol (general and directed), criminal intelligence process, crime analysis, and investigative supports.

Maintaining the public peace: maintaining the public peace shall include the functions of a public order unit that shall have the capacity to deploy to a public order incident and be deployed in a reasonable time.

Emergency response: response to emergency calls for service shall be provided 24 hours a day including a tactical unit, hostage rescue team, incident commander, crisis negotiator, and explosive disposal, and must be deployed within a reasonable time.

Assistance to victims of crime: victims of crime shall be offered assistance as soon as possible and shall be provided with referrals to, as appropriate in the circumstances, emergency services, health care professionals, victim support agencies, social service agencies and other appropriate governmental, non-governmental or community organizations.

Comments/Response from the Detachment Commander

Response from the OPP Detachment Board (optional)

3. Detachment Action Plan Commitments

Considering the data and reports received from the OPP Detachment Commander over the evaluation period, what feedback does the Board have about the Detachment Commander ensuring the detachment met the commitments/goals included in the Detachment Action Plan for this year? (List up to 5)

Commitment	Supporting Activities	Feedback
To identify and address actionable outstanding warrants in our jurisdiction.	Implemented the Provincial Offender Management and Apprehension Program (OMAP). This allowed for the supervision of	
To address and prevent property crime.	Relentless monitoring of accused parties on release conditions assisted in deterring chronic repeat property crime offenders	
To reduce the number of impaired drivers on roadways and waterways.	Roadways: Mandatory daily RIDE checkpoints were successful in preventing an increase in local impaired driving charges by	
To enhance and improve our response to mental health and addiction related calls for service.	Applied for a grant to increase the number of clinicians in the MCRT program to expand the hours of coverage.	

Comments/Response from the Detachment Commander

Response from the OPP Detachment Board (optional)

4. Additional Feedback

Prompt Feedback

Please provide any **examples of excellence** the Detachment Commander has demonstrated over the evaluation period.

Please describe any *opportunities for development* for the Detachment Commander based on the evaluation period.

Please provide any **other feedback** related to the Detachment Commander from the evaluation period.

Comments/Response from the Detachment Commander

Example: Most impactful ongoing initiatives and projects

Response from the OPP Detachment Board (optional)

5. Digital Signatures

OPP Detachment Board Representative

Detachment Commander



Ontario Provincial Police

Standard Operating Procedure

Detachment Commander Performance Feedback Process from OPP Detachment Boards

Office of Primary Responsibility (OPR)					
Unit	Strategy Management Unit				
Section	Strategy Section				
Bureau	Strategic Planning and Analysis Bureau				
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Version	1	Revision Date	2025-01-03		
Supersedes Version		Revision Date	Click here to enter a date.		
Approvals					
Approved by	Deputy Commissioner Kari Dart				
	Deputy Commissioner Chris Harkins				
Approval Date	2025-03-01				

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Ontario Provincial Police Standard Operating Procedure Detachment Commander Performance Feedback Process from OPP Detachment Boards

1. Purpose

This Standard Operation Procedure (SOP) provides information about the Detachment Commander Evaluation Feedback Process from OPP Detachment Boards in relation to the legislated requirement for OPP Detachment Boards to monitor the performance of the detachment commander under section 68 of the *Community Safety and Policing Act*, 2019 (CSPA).

Office of Primary Responsibility

Strategic Planning and Analysis Bureau (SPAB) is the Office of Primary Responsibility (OPR) for this SOP.

The Bureau Commander of SPAB is the accountable executive for this SOP and is responsible for notifying Business Management Bureau (BMB) of any amendments required to Police Orders.

Ontario Provincial Police Standard Operating Procedure Detachment Commander Performance Feedback Process from OPP Detachment Boards

2. Background

The <u>Community Safety and Policing Act</u>, 2019, S.O. 2019, c. 1, Sched. 1 (CSPA) came into force on April 1, 2024.

The CSPA legislates the requirement for each OPP detachment to have a minimum of one (1) OPP Detachment Board. Section 68 of the CSPA outlines the role of the OPP Detachment Board. This includes the responsibility of monitoring the performance of the detachment commander.

To support OPP Detachment Boards in meeting their legislated requirements and to support detachment commanders in receiving consistent and applicable performance feedback, Strategy Management Unit led the updating and enhancing of previous detachment commander performance feedback forms.

Strategy Management Unit developed an updated form based on the CSPA and engaged with a working group of detachment commanders and a working group of OPP Detachment Board members representing the Ontario Association of Police Service Boards (OAPSB) to review and provide input on the updated form.

Based on the engagement with these two working groups, this SOP has been created to provide additional information and guidance for the completion of annual performance evaluation feedback using the Detachment Commander Performance Feedback Form.

If you have any questions, concerns, or suggestions, please contact the Strategy Management Unit at opp.strategy.management@opp.ca.

Ontario Provincial Police Standard Operating Procedure Detachment Commander Performance Feedback Process from OPP Detachment Boards

3. Strategy Management Unit

Strategy Management Unit is a part of the Strategy Section of SPAB.

Strategy Management Unit directly supports OPP executive and senior command in the development, implementation, measurement, and reporting of strategic priorities. Strategy Management Unit ensures that strategic priorities align with legislative requirements and incorporates information related to legislative compliance in annual reporting.

Strategy Management also provides direct support to the bureau, region, and detachment leadership in the development, implementation, measurement, and reporting of action plan priorities.

4. Definitions & Acronyms

CSPA

The Community Safety and Policing Act, 2019, S.O. 2019, c. 1, Sched. 1 is the guiding piece of legislation for this SOP and is often referred to with the acronym "CSPA".

OPP Detachment Board

When the CSPA came into force, it included legislation that created OPP Detachment Boards. OPP detachments no longer report to Police Service Boards and instead report to OPP Detachment Boards.

Per the CSPA:

67 (1) There shall be an O.P.P. detachment board, or more than one O.P.P. detachment board in accordance with the regulations made by the Minister, for each detachment of the Ontario Provincial Police that provides policing in a municipality or in a First Nation reserve. 2019, c. 1, Sched. 1, s. 67 (1); 2023, c. 12, Sched. 1, s. 27 (1).

Per O. Reg. 135/24: O.P.P. DETACHMENT BOARDS:

- 2. The following detachments of the Ontario Provincial Police are exempt from the requirement in subsection 67 (1) of the Act to have an O.P.P. detachment board:
 - 1. The Aurora O.P.P. Detachment.
 - 2. The Caledon O.P.P. Detachment.

Further information about the roles and responsibilities of an OPP Detachment Board are included in the CSPA and O. Reg. 135/24.

Detachment Commander Performance Feedback Form

OPP Detachment Boards are responsible for monitoring the performance of a detachment commander; however, it is not the same as the formal performance evaluation detachment commanders receive from their Regional Command.

The OPP Detachment Commander Performance Feedback Form referred to in this SOP is designed to support ongoing conversations about performance between the OPP Detachment Board and the detachment commander and to be a supplementary document in the formal performance evaluation provided by Regional Command.

5. Authority

Community Safety and Policing Act, 2019, S.O. 2019, c. 1, Sched. 1

- 68 (1) The O.P.P. detachment board shall,
 - (a) consult with the Commissioner regarding the selection of a detachment commander and otherwise participate, in accordance with the regulations made by the Minister, in the selection of the detachment commander;
 - (b) determine objectives and priorities for the detachment, not inconsistent with the strategic plan prepared by the Minister, after consultation with the detachment commander or his or her designate;
 - (c) advise the detachment commander with respect to policing provided by the detachment:
 - (d) monitor the performance of the detachment commander;
 - (e) review the reports from the detachment commander regarding policing provided by the detachment; and
 - (f) on or before June 30 in each year, provide an annual report to the municipalities and band councils regarding the policing provided by the detachment in their municipalities or First Nation reserves. 2019, c. 1, Sched. 1, s. 68 (1); 2023, c. 12, Sched. 1, s. 28.

6. Audience & Recommended Approval Levels

	<u>Audience</u>	Approval Level
\boxtimes	OPP Detachment Board Members (external to OPP)	Commissioner
\boxtimes	All OPP Employees	Commissioner
\boxtimes	All Detachment Commanders & Regional Command	Provincial Command
	Uniform members Only	Provincial Command
	Civilian Members Only	Provincial Command
	Other	Region/Bureau Command

7. Responsibilities

Strategic Planning and Analysis Bureau

Strategic Planning and Analysis Bureau is responsible for overseeing the following:

- the review and, if required, updating of this SOP on an annual basis;
- the consultation of appropriate stakeholders prior to any changes made; and
- the creation and maintenance of an archive of previous versions and revision approvals.

Strategy Management Unit

Strategy Management Unit is responsible for the following:

- reviewing and, if required, updating this SOP on an annual basis;
- consulting stakeholders prior to making any changes;
- maintaining an archive of previous versions of this SOP and revision approvals;
- communicating with OPP employees and OPP Detachment Boards about changes to the SOP and for other reasons as described in this SOP; and
- arranging additional engagement meetings with stakeholders as necessary.

Detachment Commanders

Detachment Commanders are responsible for the following:

- reviewing this SOP for information and actions related to their role;
- reading and understanding the applicable SOP sections to their specific responsibilities;
- communicating concerns or discrepancies, errors, or omissions related to this SOP to their supervisor; and
- regularly reviewing Strategy Management Unit SharePoint for SOP updates.

Regional Chief Superintendents

Regional Chief Superintendents are responsible for the following:

- reviewing this SOP for information and actions related to their role;
- reading and understanding the applicable SOP sections to their specific responsibilities;
- communicating concerns or discrepancies, errors, or omissions related to this SOP to the Strategy Management Unit; and
- regularly reviewing the Strategy Management Unit SharePoint for SOP updates.

OPP Detachment Board Members

OPP Detachment Board Members are responsible for the following:

- reviewing this SOP for information and actions related to their roles;
- reading and understanding the applicable SOP sections to their specific responsibilities;
- communicating concerns or discrepancies, errors, or omissions related to this SOP to the detachment commander; and
- reviewing SOP updates sent to the OPP Detachment Boards.

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Detachment Commander Evaluation Feedback Form (PDF) – Appendix A

9. Retention Requirements

SOP - 6750 MANUALS MGT

Retention – Destroy 2 years after the document is updated or replaced. Previous versions will be kept for reference.

Policy Related Materials - <u>PP2200 DIRECTIVS -OP POLICIES</u> Archive CCY+10 years after superseded or obsolete.

10. Privacy/Confidentiality

An in-progress or completed Detachment Commander Performance Feedback Form is to be shared **only** with the parties directly involved, namely:

- OPP Detachment Board members of that detachment
- Detachment commander of that detachment
- Members of OPP senior command responsible for the supervision of that detachment commander

11. Standard Operations Procedures

Initial Review of Evaluation Feedback Outline

Purpose

The purpose of this initial review and discussion between the OPP Detachment Board(s) and the Detachment Commander is to ensure a shared understanding of the performance evaluation feedback process. In this discussion, the OPP Detachment Board and Detachment Commander will:

- review the Detachment Commander Performance Feedback Form;
- set expectations for both parties; and
- develop the feedback criteria related to the Detachment Action Plan Commitments.

Process

The OPP Detachment Board(s) – does not need to be the full Board, could be the Chair(s) and/or designated representative(s) – and the applicable Detachment Commander should meet within the first three months of the calendar year to review the Detachment Commander Performance Feedback Form and address any related questions or concerns. It is advisable to meet as early as possible in the year, to allow for any necessary review and follow up. This could involve setting aside time in their meeting agenda to meet in-camera (not publicly) about performance or meeting at a separate time.

OPP Detachment Board(s) members/Chair(s) and the Detachment Commander will work together to determine which Action Plan Commitments will be prioritized during the upcoming calendar year and what supporting activities are recommended in order to meet those commitments. This will be done in a way that acknowledges community members' experiences and concerns, as well as the feasibility of certain activities during that time.

The Detachment Commander Performance Feedback Form with the Detachment Action Plan Commitments section completed digitally must be submitted to Strategy Management Unit (opp.ca) for records keeping and compliance purposes.

The Detachment Commander Performance Feedback Form is not intended to be and **should not be printed**. Printing creates risks in privacy, confidentiality, and tracking.

Note: The Action Plan Commitments and supporting activities are intended to guide the detachment priorities for the year, however there must be an understanding that community safety needs and policing are dynamic, and some adjustments may need to be made at the mid-year review.

Initial Review Timeline

Initial review and Detachment Action Plan Commitments section (highlighted in light <u>blue</u> on the Detachment Commander Performance Feedback Form) must be completed and submitted to Strategy Management Unit (<u>opp.strategy.management@opp.ca</u>) by March 31st.

Mid-Year Review

Purpose

The purpose of the mid-year review of the Detachment Commander Performance Feedback Form is to ensure that the commitments and activities agreed to at the beginning of the year still align with the priorities of the community/communities and the detachment. This review is meant to:

- support ongoing discussions related to expectations and results;
- assist in addressing any concerns from OPP Detachment Board(s) members or the Detachment Commander related to commitments and performance; and
- facilitate any changes that need to be made to the criteria/activities included in the Detachment Action Plan Commitments section.

Process

The OPP Detachment Board(s) members/Chair(s) and the applicable Detachment Commander should meet around the midway point of the calendar year (June/July) to review the Detachment Commander Performance Feedback Form. Understanding that not all OPP Detachment Boards meet over the summer months, it is advisable to meet beforehand.

OPP Detachment Board(s) members/Chair(s) and the Detachment Commander will meet to review the Detachment Commander Performance Feedback Form and address any current concerns based on expectations set out in the initial meeting. This may include adjusting or adding commitments and supporting activities to the Detachment Action Plan Commitments section.

If changes are made, the updated version of the Detachment Commander Performance Feedback Form must be submitted to the Strategy Management Unit (opp.strategy.management@opp.ca).

Reminder: The Detachment Commander Performance Feedback Form is not intended to be and **should not be printed**. Printing creates risks in privacy, confidentiality, and tracking.

Mid-Year Review Timeline

The mid-year review should take place around the midway point of the year (June/July) and must be completed by the end of August. Any changes must be submitted to Strategy Management Unit (opp.ca) by August 31st.

Year End Review – Providing Feedback and Submission to Regional Command

Purpose

The purpose of the year end review is to complete the Detachment Commander Performance Feedback Form for submission to Regional Command for inclusion in the Detachment Commander's formal performance evaluation.

Process

Based on information shared throughout the year by the Detachment Commander, the OPP Detachment Board(s) members/Chair(s) should complete the Detachment Commander Performance Feedback Form sections under the titles highlighted in light green:

- Detachment Commander Duties sections (Legislated Requirements): Feedback
- Detachment Action Plan Commitments section: Feedback
- Additional Comments from the OPP Detachment Board section: Feedback

Detachment Board(s) members/Chair(s) should ensure their feedback is based on the following:

- The current Detachment Commander
- Reports provided to them by the Detachment Commander or their designate
- Activities undertaken by the detachment under the leadership of the current Detachment Commander

Items that are not within the scope of performance feedback include:

- Staffing (ex. shortages, change in Detachment Commanders)
- Legislative/legal concerns

Note: OPP Detachment Board(s) members/Chair(s) should NOT fill out the optional response sections until the Detachment Commander has reviewed and provided their comments.

Once the OPP Detachment Board(s) members/Chair(s) has completed their feedback, the Detachment Commander will complete the comments/response sections under the subtitles highlighted in <u>yellow</u>. This allows for the Detachment Commander to add to and acknowledge the feedback provided by the OPP Detachment Board.

Once this is complete, the OPP Detachment Board(s) members/Chair(s) can fill in the optional response fields and address anything raised by the Detachment Commander in their comments. Upon final review, the designated OPP Detachment Board representative and the Detachment Commander should add their digital signatures to the form and each file a copy.

Reminder: The Detachment Commander Performance Feedback Form is not intended to be and **should not be printed**. Printing creates risks in privacy, confidentiality, and tracking

Year End Timeline

The OPP Detachment Board(s) members/Chair(s) should have the Detachment Commander Performance Feedback Form completed and ready for discussion for or around the same time as their last meeting of the calendar year.

The Detachment Commander should review and provide comments/response to the OPP Detachment Board(s) in the appropriate sections of the Detachment Commander Performance Feedback Form no later December 31st.

The OPP Detachment Board(s)/Chair(s) should review and provide any optional comments/response to the Detachment Commander in the appropriate sections of the Detachment Commander Performance Feedback Form no later than January 31st.

Once final comments/response have been sent back to the Detachment Commander and both parties have digitally signed the document, the finalized feedback in the Detachment Commander Performance Feedback Form will be provided to the corresponding Regional Command for inclusion in the Detachment Commander's formal performance evaluation.

Full Process Timeline Overview

January: Complete any outstanding sections/steps from the year prior.

January 31st: Final due date for the previous year's completed Detachment Commander Performance Feedback Form to be submitted to Regional Command.

January-March: OPP Detachment Board(s)/Chair(s) and detachment commander meet to review the Detachment Commander Performance Feedback Form, set expectations for both parties, and determine the criteria related to Detachment Action Plan Commitments. Note: this meeting(s) should take place when activities from the previous year are complete.

March 31st: Due date for current calendar year Detachment Action Plan Commitments section to be completed and submitted to Strategy Management Unit.

June-July: OPP Detachment Board(s)/Chair(s) and detachment commander meet to: review the Detachment Commander Performance Feedback Form and discuss results so far; address any concerns related to commitments and performance; and facilitate any changes that need to be made to the criteria/activities included in the Detachment Action Plan Commitments section.

August 31st: Submit any updates/changes made to the Detachment Action Plan Commitments section to Strategy Management Unit.

Last meeting of the calendar year: OPP Detachment Board(s)/Chair(s) shares the Detachment Commander Performance Feedback Form with their sections completed with the Detachment Commander for discussion.

December 31st: Deadline for the Detachment Commander to provide written comments/response in the Detachment Commander Performance Feedback Form to the OPP Detachment Board(s)/Chair(s) for review and optional response.

Other Considerations

Change in Detachment Commander

The Detachment Commander Performance Feedback Form and the associated timelines have been created to support the ideal situation of having the same Detachment Commander through an entire calendar year, however it is acknowledged that this is not always the case.

If a new Detachment Commander is put in place with four (4) or more months left in the calendar year, at the first meeting with the new detachment commander, the OPP Detachment Board(s)/Chair(s) should provide an overview of the Detachment Commander Performance Feedback Form and an opportunity to discuss and amend the Detachment Action Plan Commitments section.

Any changes made should be submitted to Strategy Management Unit (opp.strategy.management@opp.ca).

If the previous Detachment Commander was in place for eight (8) or more months of the calendar year, the OPP Detachment Board(s)/Chair(s) should provide feedback to that Detachment Commander.

Other Significant Changes to Detachment Operations

The timeline for completion of the Detachment Commander Performance Feedback Form includes a mid-year review with the ability to amend the information in the Detachment Action Plan section, however if a significant event or change has taken place before or after the mid-year, the OPP Detachment Board(s) and/or a detachment commander can recommend changes be made to that section outside of the scheduled mid-year review. Examples include changes to a detachment's service area (ex. a community has transitioned from a municipal service to the OPP) or a major critical incident that required significant resources from the detachment.

Misalignment

If there is misalignment between the OPP Detachment Board(s) and the Detachment Commander at any step in the Detachment Commander Performance Feedback Form process, support can be requested from the Strategy Management Unit.





2023-2025 STRATEGIC PLAN

Priorities and Commitments



PEOPLE A healthy and resilient OPP

We will strive to support all members in achieving their professional and personal best.

WORK

A responsive and evolving OPP

We will empower our members to ensure the best possible policing services are delivered to Ontarians.

COMMUNITIES

A collaborative and progressive OPP

We will partner and build relationships with a shared vision for safety and well-being.

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Message from the Detachment Commander

I am pleased to present the Grey Bruce Detachment – 2024 OPP Detachment Board Annual Report. This report includes crime, traffic enforcement and community well-being data, and highlights initiatives and successes from the past year. 2024 represents the midway point of the Grey Bruce 2023-2025 Detachment Action Plan and this report provides updates on our progress in meeting our Action Plan commitments.



I am proud of the work undertaken by our detachment. In 2024:

- We saw an increase in large-scale drug trafficking investigations led by the Community Street Crime Unit (CSCU), which resulted in warrant executions, arrests and criminal charges.
 Leading to a decrease in drug activity and overdoses in our communities.
- We maintained our commitment to traffic safety and prioritized impaired driving intervention through an increase in RIDE programs.
- We responded to and assisted our municipal policing partners in response to critical events, major crimes and joint force initiatives.
- We worked alongside our municipal policing partners, to support cross-jurisdictional initiatives, such as strategic joint force RIDE initiatives, large scale community events and crime prevention programs.
- In response to federal and provincial bail reform programs a local collaborative approach was established amongst the local police leaders to share information and lend assistance in regional Offender Management and Apprehension efforts.
- We enhanced our partnership with a community-based organization, Brightshores Health System. Due to this partnership, we were able to successfully divert numerous mental health and addictions calls for service from the police and the emergency department and connect them with the local community resources for crisis and ongoing support.

In 2025, we will be working with Grey Bruce OPP Detachment Board to form the 2026-2029 Grey Bruce Detachment Action Plan. This work will include engaging with community members to ensure the needs of the communities we serve will be reflected in the commitments we make. Development of the 2026-2029 Grey Bruce Detachment Action Plan will coincide with the creation of the 2026-2029 OPP Strategic Plan to ensure organizational alignment and support.

The Grey Bruce – 2024 OPP Detachment Board Annual Report begins to bridge the gap between *Police Services Act* (PSA) and *Community Safety and Policing Act* (CSPA) reporting requirements. In collaboration with relevant OPP program areas, working groups and Grey Bruce OPP Detachment Board, this report will continue to develop in the years to come to include content from the OPP Detachment Board Chair(s) and additional data and updates from the OPP.

From detachment administrative staff to frontline uniform members, to specialty units to supervisors, our members continue to serve with pride, professionalism and honour. As we anticipate future challenges and opportunities for policing and community safety, we remain dedicated to our mission of serving our communities by protecting citizens, upholding the law and preserving public safety.

Inspector Marla Barfoot
Detachment Commander
GREY BRUCE Detachment OPP

Summary of Commitments

Through analysis and consultation, the following areas of focus were identified for the years 2023-2025.

Crime	Roadways, Waterways and Trails	Community Well-Being
To identify and address actionable outstanding warrants in our jurisdiction. To address and prevent illicit drug crime in our communities. To acknowledge, recognize, consider and respond to victims of crime using a victim-centred approach. To address and prevent property crime.	To reduce the number of impaired drivers on roadways and waterways. To implement education and enforcement actions to improve public safety on our highways.	To enhance and improve our response to mental health and addiction related calls for service. To enhance our Mobile Crisis Response Team (MCRT) program to provide access to mental health services specific to the needs of Indigenous communities.

2024 Crime Progress Updates

Commitment	Progress Update
To identify and address actionable outstanding warrants in our jurisdiction.	Implemented the Provincial Offender Management and Apprehension Program (OMAP). This allowed for the supervision of offenders out on release while subject to house arrest, curfew and other court-imposed conditions while in the community awaiting trial. Warrant files were audited for review or action, and we engaged
	our newly developed Bail Support Team (BST) to apprehend High Risk offenders both within and outside our jurisdiction.
To address and prevent illicit drug crime in our communities.	We continued to rely upon intelligence gathered by local investigators, both frontline and CSCU, to execute numerous search warrants in our jurisdiction. This resulted in the seizure of distribution level drug quantities.
	Community members facing substance abuse and addiction issues were aligned with local resources through the Mobile Crisis Response Team (MCRT).
	Partnered with our Community Safety and Well-Being Committee to host drug education and awareness sessions in our communities. This partnership also included Public Health, MCRT, EMS, CSCU and Major Crime.
To acknowledge, recognize, consider and respond to victims of crime using a victim-centred approach.	Two additional positions were added to our Major Crime Unit. These Detachment Abuse Issues Investigators (DAII) provide investigative oversight and assistance to frontline investigators when responding to Intimate Partner Violence (IPV) and other crimes against persons.
	Detachment interviewing rooms were updated and improved to better align with a victim centered approach.
To address and prevent property crime.	Relentless monitoring of accused parties on release conditions assisted in deterring chronic repeat property crime offenders.
	A focus on the Provincial Anti-Auto Theft initiative (PATT) resulted in local investigations that were successful in recovering multiple stolen automobiles and other vehicles.
	During the execution of various search warrants police recovered numerous illegal firearms.

2024 Roadways, Waterways and Trails Progress Updates

Commitment	Progress Update
To reduce the number of impaired drivers on roadways and waterways.	Roadways: Mandatory daily RIDE checkpoints were successful in preventing an increase in local impaired driving charges by increasing officer presence and public awareness (33% increase in RIDE programs).
	Waterways: The number of alcohol screening device (ASD) tests doubled in correlation with a drastic increase in marine patrol hours and targeted vessel checks. This increased police presence on the water, deterring impaired operation of vessels.
To implement education and enforcement actions to improve public safety on our highways.	Various Joint Force Initiatives with our municipal policing partners for RIDE programs, as well as Commercial Motor Vehicle (CMV) directed initiatives jointly with the Ministry of Transportation (MTO).
	Hosted local training for police bicycle operators to provide a more strategic way in identifying seatbelt and cellphone offences. A CMV course was hosted by the OPP and instructed jointly with the MTO. It was offered to our municipal policing partners to increase local enforcement of CMV offences.
	Strategic use of signage and speed measuring devices was utilized to identify problematic areas.
	"Safe on Six" highway safety meetings continued throughout the year with MTO, local roads department and local police.

2024 Community Well-Being Progress Updates

Commitment	Progress Update
To enhance and improve our	Applied for a grant to increase the number of clinicians in the
response to mental health and addiction related calls for service.	MCRT program to expand the hours of coverage.
	The MCRT clinicians took part in public information sessions within our communities.
	MCRT and an OPP mental health liaison officer took part in
	Situation Tables for individuals with acutely elevated risk.
To enhance our Mobile Crisis	An MCRT clinician was temporarily imbedded within one of our
Response Team (MCRT)	Indigenous communities as a pilot program. Much knowledge was
program to provide access to	gained from this pilot to assist in developing our response to local
mental health services specific to	mental health and addictions issues in this community.
the needs of Indigenous	
communities.	

Other Community Updates

- Grey Bruce Detachment increased community patrol in all areas:
 - o Cruiser Patrol 34% increase
 - Foot Patrol 47% increase
 - Bicycle Patrol 26% increase
 - Snowmobile Patrol 680% increase (due largely to a mild winter season in 2023)
 - ATV Patrol 118% increase
 - o Marine Patrol 69% increase
- Grey Bruce Detachment youth and community engagement:
 - Youth in Policing Initiative (YIPI) was implemented in Grey Bruce, this was the first OPP location in West Region. We hired two (2) students to fulfill these positions. The program is a youth leadership, mentorship and confidence building program for students and promotes positive relationships between youth and police. The Community Engagement Officer and the YIPI students attended events in the community.
- Building and strengthening relationships with First Nations, Inuit and Métis communities remain
 priorities for the OPP and Grey Bruce Detachment. In 2024, we attended a walk in honour of
 Missing and Murdered Indigenous Women and Girls (MMIWG). We attended community
 events at both Saugeen First Nation and Neyaashiinigmiing First Nation, including Coffee with
 a Cop, community barbeques as well as their respective powwows. A youth engagement day
 was hosted on Saugeen First Nation with representation from various OPP speciality units.
- Grey Bruce Detachment holds a local Provincial Liaison Team (PLT) position. This program
 helps to establish and maintain open and transparent lines of communication with all
 stakeholders who may be affected directly or indirectly by major events or critical incidents.
 The following local issues have been addressed by PLT:
 - Several protests related to environmental and social issues
 - Meaford Pumped Storage Project
 - Former Talisman Ski Resort proposed redevelopment in Kimberley
 - Ongoing disputed land claim between the Town of South Bruce Peninsula and Saugeen First Nation, relating to Sauble Beach

Calls for Service

Table 1.1

All CAD Events*	Immediate Police Response Required**
32,724	9,885

^{*} This represents all Computer Aided Dispatch (CAD) event types created for each detachment area. Not all CAD events are dispatched to a frontline OPP detachment officer. Some events may have been actioned by another OPP member, diverted to another unit, or deemed a non-OPP event. This does not include officer or detachment generated events that have not been reported through the PCC, or any online reporting events.

^{**} This represents the total number of CAD events prioritized for an immediate police response, indicating the potential for extreme danger, catastrophic circumstances, injury, the threat of injury, death, and/or crime in progress.

Crime and Clearance

Violent Crimes Table 2.1

Offences	2022	2023	2024	Clearance Rate
01 - Homicide	1	1	1	100.00%
02 - Other Offences Causing Death	0	0	0	-
03 - Attempted Murder	0	1	0	-
04 - Sexual Offences	75	69	77	75.32%
05 - Assaults/Firearm Related Offences	211	233	255	83.92%
06 - Offences Resulting in the Deprivation of	5	2	4	100.00%
Freedom				
07 - Robbery	1	5	5	80.00%
08 - Other Offences Involving Violence or the	137	131	196	55.10%
Threat of Violence				
09 - Offences in Relation to Sexual Services	0	0	0	-
10 - Total	430	442	538	72.30%

Property Crimes Table 2.2

Offences	2022	2023	2024	Clearance Rate
01 - Arson	4	6	2	0.00%
02 - Break and Enter	206	149	151	29.80%
03 - Theft Over \$5,000	136	107	102	12.75%
04 - Theft Under \$5,000	317	331	306	23.86%
05 - Have Stolen Goods	32	31	20	100.00%
06 - Fraud	253	288	283	7.77%
07 - Mischief	191	200	217	24.88%
08 - Total	1,139	1,112	1,081	21.00%

Other Criminal Code Table 2.3

Offences	2022	2023	2024	Clearance Rate
01 - Gaming and Betting	0	0	0	-
02 - Offensive Weapons	20	27	32	56.25%
03 - Other Criminal Code Offences	361	448	471	78.77%
04 - Total	381	475	503	77.34%

Drugs Table 2.4

Offences	2022	2023	2024	Clearance Rate
01 - Possession	13	13	15	66.67%
02 - Trafficking	14	7	20	50.00%
03 - Importation and Production	0	2	1	0.00%
04 - Cannabis Possession	1	0	2	100.00%
05 - Cannabis Distribution	0	0	0	-
06 - Cannabis Sale	2	1	0	-
07 - Cannabis Importation and Exportation	0	0	0	-
08 - Cannabis Production	1	0	0	-
09 - Other Cannabis Violations	0	0	0	-
10 - Total	31	23	38	57.89%

Federal Statutes Table 2.5

Offences	2022	2023	2024	Clearance Rate
Federal Statutes	7	16	71	95.77%

Traffic Violations Table 2.6

14410					
Offences	2022	2023	2024	Clearance Rate	
01 - Dangerous Operation	15	17	12	100.00%	
02 - Flight from Peace Officer	24	21	17	11.76%	
03 - Operation while Impaired/Low Blood	80	98	87	100.00%	
Drug Concentration Violations					
04 - Failure or Refusal to Comply with	9	7	3	100.00%	
Demand					
05 - Failure to Stop after Accident	15	11	11	18.18%	
06 - Operation while Prohibited	10	18	23	100.00%	
07 - Total	153	172	153	84.31%	

Youth Crime Table 2.7

Disposition Type	2022	2023	2024
Bail	0	0	0
Conviction	10	11	15
Diversion	5	5	5
Non-Conviction	59	42	47
Not Accepted	1	6	2
POA Ticket	16	8	2
NULL	5	28	61
Total	96	100	132

Victim Referrals Table 2.8

Offences	2022	2023	2024
Sum of Offered	1436	1484	1691
Sum of Accepted	330	365	416
Sum of Total	1766	1849	2107
Sum of % Accepted	18.69%	19.74%	19.74%

Traffic and Road Safety

Motor Vehicle Collisions (MVC) by Type (Includes roadway, off-road and motorized snow vehicle collisions)

Table 3.1

Offences	2022	2023	2024
Fatal Injury Collisions	15	4	9
Non-Fatal Injury Collisions	130	154	146
Property Damage Only Collisions	1,064	999	971
Alcohol-Related Collisions	60	36	38
Animal-Related Collisions	354	364	342
Speed-Related Collisions	147	120	152
Inattentive-Related Collisions	177	184	151
Persons Killed	15	4	11
Persons Injured	205	226	210

Primary Causal Factors in Fatal MVCs on Roadways

Table 3.2

Offences	2022	2023	2024
Fatal Roadway Collisions where Causal is Speed Related	4	0	0
Fatal Roadway Collisions where Causal is Alcohol/Drug Related	4	0	1
Persons Killed in Fatal Roadway Collisions where lack of Seatbelt/Helmet use is a Factor	3	0	3
Fatal Roadway Collisions where Causal is Inattentive Related	4	1	2
Fatal Roadway Collisions where Causal is Animal Related	1	0	0

Fatalities in Detachment Area

Table 3.3

i ataittes in Detachment Area				Table 3.3
Fatality Type	Category	2022	2023	2024
Roadway	Fatal Incidents	15	4	9
Roadway	Persons Killed	15	4	11
Roadway	Alcohol/Drug Related	4	0	1
	Incidents			
Marine	Fatal Incidents	2	0	0
Marine	Persons Killed	2	0	0
Marine	Alcohol/Drug Related	0	0	0
	Incidents			
Off-Road Vehicle	Fatal Incidents	0	0	0
Off-Road Vehicle	Persons Killed	0	0	0
Off-Road Vehicle	Alcohol/Drug Related	0	0	0
	Incidents			
Motorized Snow Vehicle	Fatal Incidents	0	0	0
Motorized Snow Vehicle	Persons Killed	0	0	0
Motorized Snow Vehicle	Alcohol/Drug Related	0	0	0
	Incidents			

Big 4

Table 3.4

Offences	2022	2023	2024
Distracted (HTA 78.1)	47	21	20
Impaired (CCC 320.14 & 320.15)	226	223	226
Seatbelt (HTA 106)	56	162	226
Speeding (HTA 128)	2,008	2,004	1,936

Charges Table 3.5

Offences	2022	2023	2024
HTA	3,749	4,205	4,055
Criminal Code Traffic	325	313	339
Criminal Code Non-Traffic	1,621	2,012	2,397
LLCA	57	82	104
Controlled Drug and Substance Act	150	83	150
Federal Cannabis Act	7	1	0
Provincial Cannabis Act	33	35	41
Other	308	393	412

Policing Hours

The OPP has developed a Service Delivery Model (SDM) in response to several reviews and audit recommendations. The SDM is designed to:

- Promote officer wellness through balanced workloads
- Determine adequate staffing levels at each detachment
- Ensure the continued delivery of adequate and effective policing services in accordance with the Community Safety and Policing Act (CSPA).

To implement the SDM, the OPP has submitted a seven-year staffing strategy to address required increases in detachment personnel. This model supports the OPP's ability to:

- · Respond rapidly to increasing calls for service
- Maintain safe communities through proactive patrols and community engagement
- Address municipal concerns about reduced police visibility

To monitor progress and guide detachment-level planning, the OPP has established time allocation targets for provincial constables (figure 1). These targets reflect how time should ideally be distributed by the end of the seven-year strategy.

The targets are based on a provincial average and variations are expected between detachments due to differences in geography, operational structure, recruitment and other absences.

In the short term, detachments may face challenges in achieving these targets. Continued improvements in scheduling tools, data integrity, and strategic deployment will support progress toward these goals.

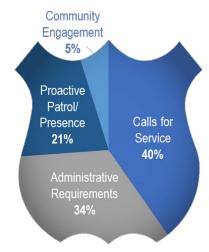


Figure 1: Service Delivery Model Provincial Target

Service Delivery Activity Allocations

Table 4.1

Calls for Service	Administrative Requirements	Proactive Patrol	Community Engagement
50.0%	37.7%	10.3%	2.0%

Hours (Field Personnel)

Table 4.2

	2022	2023	2024
TOTAL FRONTLINE HOURS	167,597	172,399	176,266

Endnotes

Tables 2.1, 2.2, 2.3, 2.4, 2.5, 2.6

Source: Niche Records Management System (RMS), (2025/04/23)

Note:

- Statistics Canada's Uniform Crime Reporting Survey was designed to measure the incidence of crime in Canadian society and its characteristics.
- Actual counts (2022, 2023 and 2024) and Clearance Rate for 2024 included.
- The most serious violation methodology (MSV) is used, which is the same as Statistics Canada's methodology. The MSV counts only the first of up to four offences per incident that occurred in the specific time range.
- First Nation population is not included.
- Statistics Canada Verified (green checkmark) only.

Table 2.1 Violent Crimes

Corresponding Violation Description

01 Murder 1st Degree, Murder 2nd Degree, Manslaughter, Infanticide

02 Criminal Negligence Causing Death, Other Related Offences Causing Death

03 Attempted Murder, Conspire to Commit Murder

04 Sexual offence which occurred prior to January 4, 1983, Sexual Assault, Level 3, Aggravated, Sexual Assault, Level 2, Weapon or Bodily Harm, Sexual Assault, Level 1, Sexual Interference, Invitation to Sexual Touching, Sexual Exploitation, Sexual Exploitation of a Person with a Disability, Incest, Corrupting Morals of a Child, Making Sexually Explicit Material Available to Children, Parent or Guardian Procuring Sexual Activity, Householder Permitting Sexual Activity, Luring a Child via Computer, Agreement or Arrangement - Sexual Offence Against a Child, Bestiality - Commits, Compels Another Person, Bestiality in, Presence of, or Incites, a Child. Voveurism, Non-Consensual Distribution of Intimate Images

05 Assault Level 3, Aggravated, Assault Level 2, Weapon/Bodily Harm, Assault Level 1, Unlawfully Causing Bodily Harm, Discharge Firearm with Intent, Using firearm/Imitation of Firearm in the Commission of an Offence, Pointing a Firearm, Assault, Peace-Public Officer, Assault Against Peace Officer with a Weapon or Causing Bodily Harm, Criminal Negligence Causing Bodily, Harm, Trap Likely to or Causing Bodily Harm, Other Assaults

06 Kidnapping, Forcible Confinement, Hostage Taking, Trafficking in Persons, Abduction Under 14, Not Parent/Guardian, Abduction Under 16, Removal of Children from Canada, Abduction Under 14 Contravening a Custody Order, Abduction Under 15 by Parent/Guardian

07 Robbery, Robbery to Steal Firearm

08 Extortion, Intimidation of a Justice System Participant or a Journalist, Intimidation of a Non-justice System Participant, Criminal Harassment, Indecent/Harassing Communications, Utter Threats to Person, Explosives Causing Death/Bodily Harm, Arson - Disregard for Human Life, Other Violations Against the Person, Failure to Comply with Safeguards (MAID), Forging/Destruction of Documents (MAID)

09 Obtaining Sexual Services for Consideration, Obtaining Sexual Services for Consideration from Person Under the Age of 18 Years, Material Benefit from Sexual Services, Material Benefit from Sexual Services Provided by Person Under the Age of 18 Years, Procuring, Procuring a Person Under the Age of 18 Years, Advertising Sexual Services

Table 2.2 Property Crimes

Corresponding Violation Description

01 Arson

02 Break & Enter, Break & Enter to Steal a Firearm, Break & Enter a Motor Vehicle (Firearm)

03 Theft over \$5000, Theft over \$5000 from a Motor Vehicle, Shoplifting over \$5000, Motor Vehicle Theft

04 Theft \$5000 or Under, Theft under \$5000 from a Motor Vehicle, Shoplifting \$5000 or Under

05 Trafficking in Stolen Goods over \$5000, Possession of Stolen Goods over \$5000, Trafficking in Stolen Goods \$5000 and Under, Possession of Stolen Goods \$5000 and Under

06 Fraud, Identity Theft, Identity Fraud

07 Mischief, Mischief to Cultural Property, Hate-motivated mischief relating to property used by identifiable group, Mischief Relating to War Memorials, Altering/Destroying/Removing a Vehicle Identification Number (VIN)

Table 2.3 Other Criminal Code

Corresponding Violation Description

01 Betting House, Gaming House, Other Violations Related to Gaming and Betting

02 Offensive Weapons: Explosives, Weapons Trafficking, Possession and Distribution of Computer Data (Firearm), Altering Cartridge Magazine, Weapons Possession Contrary to Order, Possession of Weapons, Unauthorized Importing/Exporting of Weapons., Firearms Documentation/Administration, Unsafe Storage of Firearms

O3 Failure to Comply with Order, Escape and being at large without excuse - escape from custody, Escape and being at large without excuse - Unlawfully at Large, Failure to Appear, Breach of Probation, Disturb the Peace, Child Pornography (Possessing or Accessing), Child Pornography (Making or Distributing), Public Communications to Sell Sexual Services, Offences Related to Impeding Traffic to Buy or Sell Sexual Services, Counterfeiting, Indecent Acts, Voyeurism (Expired), Corrupting Morals, Lure child via Computer (Expired), Obstruct Public/Peace Officer. Trespass at Night, Threatening/Harassing Phone Calls (Expired), Utter Threats Against Property or Animals, Advocating Genocide, Public Incitement of Hatred, Promoting or Advertising Conversion Therapy, Unauthorized Recording of a Movie/Purpose of Sale, Rental, Commercial, Distribution, Offences Against Public Order (Part II CC), Property or Services for Terrorist Activities, Freezing of Property, Disclosure, Audit, Participate in Activity of Terrorist Group, Facilitate Terrorist Activity, Instruction/Commission of Act of Terrorism, Hoax — Terrorism, Advocating/Promoting Terrorism, Firearms and Other Offensive Weapons (Part III CC), Leave Canada to Participate in Activity of a Terrorist Group, Leave Canada to Facilitate Terrorist Activity, Leave Canada to Commit Offence for Terrorist Group, Leave Canada to Commit Offence that is Terrorist Activity, Harbour/Conceal Terrorist (Max = Life), Harbour/Conceal Terrorist (Max Does Not = Life), Harbour/Conceal Person Likely to Carry Out Terrorist Activity, Offences Against the Administration of Law and Justice (Part IV CC). Sexual Offences, Public Morals and Disorderly Conduct (Part V CC), Invasion of Privacy (Part VI CC), Failure to Comply with Regulations / Obligations for Medical Assistance in Dying (MAID), Other Offences Against the Person and Reputation, Offences Against the Rights of Property (Part IX CC), Fraudulent Transactions, Relating to Contracts and Trade (Part X CC), Offences Related to Currency, Proceeds

Table 2.4 Drugs

Corresponding Violation Description

01 Possession – Heroin, Possession – Cocaine, Possession - Other Controlled Drugs and Substances Act, Possession - Methamphetamine (Crystal Meth), Possession - Methylenedioxyamphetamine (Ecstasy), Possession – Opioid (other than heroin)

02 Trafficking – Heroin, Trafficking – Cocaine, Trafficking - Other Controlled Drugs and Substances Act, Trafficking - Methamphetamine (Crystal Meth), Trafficking - Methylenedioxyamphetamine (Ecstasy), Trafficking – Opioid (other than heroin)

03 Import / Export – Heroin, Import / Export – Cocaine, Import / Export – Other Controlled Drugs and Substances Act, Import / Export - Methamphetamines (Crystal Meth), Import / Export - Methylenedioxyamphetamine (Ecstasy), Import/Export – Opioid (other than heroin), Production – Heroin, Production – Cocaine, Production – Other Controlled Drugs & Substances Act, Production - Methamphetamines (Crystal Meth), Production - Methylenedioxyamphetamine (Ecstasy), Production – Opioid (other than heroin), Possession, sale, etc., for use in production of or trafficking in substance

04 Possession of illicit or over 30g dried cannabis (or equivalent) by adult, Possession of over 5g dried cannabis (or equivalent) by youth, Possession of budding or flowering plants, or more than four cannabis plants, Possession of cannabis by organization

05 Distribution of illicit, over 30g dried cannabis (or equivalent), or to an organization, by adult, Distribution of cannabis to youth, by adult, Distribution of over 5g dried cannabis (or equivalent), or to an organization, by youth, Distribution of budding or flowering plants, or more than four cannabis plants, Distribution of cannabis by organization, Possession of cannabis for purpose of distributing

06 Sale of cannabis to adult, Sale of cannabis to youth, Sale of cannabis to an organization, Possession of cannabis for purpose of selling

07 Importation and exportation of cannabis, Possession of cannabis for purpose of exportation

08 Obtain, offer to obtain, alter or offer to alter cannabis, Cultivate, propagate or harvest cannabis by adult, Cultivate, propagate or harvest cannabis by youth or organization

09 Possess, produce, sell, distribute or import anything for use in production or distribution of illicit cannabis, Use of young person in the commission of a cannabis offence, Other Cannabis Act

Table 2.5 Federal Statutes

Corresponding Violation Description

Bankruptcy Act, Income Tax Act, Canada Shipping Act, Canada Health Act, Customs Act, Competition Act, Excise Act, Youth Criminal Justice Act (YCJA), Immigration and Refugee Protection Act, Human Trafficking (involving the use of abduction, fraud, deception or use of threat), Human Smuggling fewer than 10 persons, Human Smuggling 10 persons or more, Firearms Act, National Defence Act, Emergencies Act, Quarantine Act, Other Federal Statutes

Table 2.6 Traffic Violations

Corresponding Violation Description

01 Dangerous Operation Causing Death, Dangerous Operation Causing Bodily Harm, Dangerous Operation

02 Flight from Peace Officer

03 Operation - low blood drug concentration, Operation while impaired causing death (alcohol), Operation while impaired causing death (alcohol and drugs), Operation while impaired causing death (drugs), Operation while impaired causing death (drugs), Operation while impaired causing bodily harm (alcohol), Operation while impaired causing bodily harm (drugs), Operation while impaired causing bodily harm (drugs), Operation while impaired causing bodily harm (drugs), Operation while impaired (drugs), Operation whi

04 Failure or refusal to comply with demand (alcohol), Failure or refusal to comply with demand (alcohol and drugs), Failure or refusal to comply with demand (drugs), Failure or Refusal to Comply with Demand (unspecified), Failure or refusal to comply with demand, accident resulting in bodily harm (alcohol), Failure or refusal to comply with demand, accident resulting in bodily harm (drugs), Failure or refusal to comply with demand, accident resulting in bodily harm (unspecified), Failure or refusal to comply with demand, accident resulting in death (alcohol), Failure or refusal to comply with demand, accident resulting in death (alcohol and drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand, accident resulting in death (drugs), Failure or refusal to comply with demand (dru

05 Failure to stop after accident resulting in death, Failure to stop after accident resulting in bodily harm, Failure to stop after accident, Operation while prohibited

Table 2.7 Youth Crime

Source: Niche Records Management System (RMS), (2025/04/24)

Note:

- Youth Charges by Disposition Type
- Only charges that have had a disposition type recorded in the OPP Niche RMS application are included.
- Youth charges without a disposition type are not included which may result in under stating the actual youth charges.
- "NULL" represents blanks, or where officers did not indicate the Disposition Type, however charges were applied.

Table 2.8 Victim Referrals

Source: Niche Records Management System (RMS), (2025/04/24)

Note:

• Number of Referrals to Victim Service Agencies

Table 3.1 Motor Vehicle Collisions (MVC) by Type

Source: Ontario Provincial Police, Collision Reporting System (CRS), (2025/02/21)

Note:

- Total Motor Vehicle Collisions (Fatal Injury, Non-Fatal Injury and Property Damage Only): Reportable Fatal Injury, Non-Fatal Injury and Property Damage
 Only Collisions entered into the eCRS for All Motorized Vehicles (MVC-Roadway, MSV- Snowmobile and ORV-Off Road Report Type) regardless of
 completion/approval status.
- Alcohol/Drug Related Collisions: Reportable MVC collisions where Alcohol/Drug Involved field indicated as Yes OR Contributing Factor scored as Ability
 Impaired (Alcohol or Drug) OR Driver Condition reported as Had Been Drinking or Ability Impaired.
- Animal Related Collisions: Reportable MVC collisions where Contributing Factor scored as Animal OR Wildlife Involved was an Animal OR Sequence of Events was an Animal.
- Speed Related Collisions: Reportable MVC collisions where Contributing Factor scored as Excessive Speed or Speed Too Fast For Conditions OR Driver Action reported as Exceeding Speed Limit or Speed Too Fast For Conditions.
- Inattentive Related Collisions: Reportable MVC collisions where Contributing Factor scored as Inattentive OR Driver Condition reported as Inattentive.
- Persons Killed or Injured: Number of Persons Injured or Killed in Reportable MVC collisions.

Table 3.2 Primary Causal Factors in Fatal MVCs on Roadways

Source: Ontario Provincial Police, Collision Reporting System (CRS), (2025/02/21)

Note:

- Fatal Roadway Collisions where Causal is Speed Related: Reportable Fatal Roadway Collisions where Contributing Factor scored as Excessive Speed or Speed Too Fast For Conditions OR Driver Action reported as Exceeding Speed Limit or Speed Too Fast For Conditions.
- Fatal Roadway Collisions where Causal is Alcohol/Drug Related: Reportable Fatal Roadway Collisions where Contributing Factor where Alcohol/Drug
 Involved field indicated as Yes OR Contributing Factor scored as Ability Impaired (Alcohol or Drug) OR Driver Condition reported as Had Been Drinking or
 Ability Impaired.
- Persons Killed in Fatal Roadway Collisions where lack of Seatbelt/Helmet use is a Factor:
 Persons Killed in Reportable Fatal Roadway Collisions where Victim is fatally injured AND a vehicle occupant AND where safety equipment reported to be not used but available.
- Fatal Roadway Collisions where Causal is Inattentive Related: Reportable Fatal Roadway Collisions where Contributing Factor scored as Inattentive OR
 Driver Condition reported as Inattentive.
- Fatal Roadway Collisions where Causal is Animal Related: Reportable Fatal Roadway Collisions where Contributing Factor scored as Animal OR Wildlife Involved was an Animal OR Sequence of Events was an Animal.

Table 3.3 Fatalities in Detachment Area

Source: Ontario Provincial Police, Collision Reporting System (CRS), (2025/02/21)

Note:

- Fatal Incidents: Reportable Fatal Collisions by Report Type (Roadway, Marine, Off-Road Vehicle, Motorized Snow Vehicle).
- Persons Killed: Number of Involved Persons where Injury is fatal by Report Type (Roadway, Marine, Off-Road Vehicle, Motorized Snow Vehicle).
- Alcohol/Drug Related Incidents: Reportable Fatal Collisions by Report Type (Roadway, Marine, Off-Road Vehicle, Motorized Snow Vehicle) where
 Alcohol/Drug Involved field indicated as Yes OR Contributing Factor scored as Ability Impaired (Alcohol or Drug) OR Driver Condition reported as Had Been
 Drinking or Ability Impaired.

Table 3.4 Big 4

Source: Niche Records Management System (RMS) & eTicket, (2025/02/21)

Note:

- Speeding (HTA 128): Charges are based on date charged. Speeding = HTA s.128 charges.
- Seatbelt (HTA 106): Charges are based on date charged. Seatbelt = HTA s.106 charges.
- Distracted (HTA 78.1): Charges are based on date charged. Distracted = HTA s.78.1 charges.
- Impaired (CCC 320.14 & 320.15): Charges are based on date charged. Impaired = CCC s.320.14 & 320.15 charges.

Table 3.5 Charges

Source: Niche Records Management System (RMS) & eTicket, (2025/02/21)

Note:

- HTA: Charges are based on date charged. Highway Traffic Act Statute charges.
- Criminal Code Traffic: Charges are based on date charged. Criminal Code Traffic (CCC s320.13, 320.14, 320.15, 320.16, 320.17 & 320.18) charges.
- Criminal Code Non-Traffic: Charges are based on date charged. All CCC charges not included in the Criminal Code Traffic section above.
- LLCA: Charges are based on date charged. Liquor Licence and Control Act charges.
- Federal Cannabis Act: Charges are based on date charged. Cannabis Act charges.
- Provincial Cannabis Act: Charges are based on date charged. Cannabis Control Act charges.
- Controlled Drug and Substance Act: Charges are based on date charged. Controlled Drug and Substance Act charges.
- Other: Charges are based on date charged. "Other" charges is comprised of CAIA, Other Provincial & Federal Offences not already captured in sections
 above.

Table 4.1 Service Delivery Activity Allocations

Source: Daily Activity Reporting (DAR) System

Date: April 17, 2025

Note: Activity allocation percentages are based on the total reported hours of detachment provincial constables performing duties within their home detachment location.

Table 4.2 Hours (Field Personnel)

Source: Daily Activity Reporting (DAR) System

Date: January 20, 2025

Note:

- Total reported hours, excluding paid duties.
- Includes Provincial Constable to Sergeant ranks only.
- Excludes First Nations badge numbers.
- Excludes administrative accounts and joint services accounts.
- Excludes incomplete DAR entries and those with errors.
- Excludes General Headquarters location codes.

CONTACT THE OPP

REACH THE OPP BY PHONE

- Know your location: Be ready to describe your surroundings.
 Look for addresses, landmarks and buildings that may help identify your location.
- Call 9-1-1 if there is immediate risk to someone's life or property.
- Don't hang up, stay on the line
- Call 1-888-310-1122 for non-life-threatening incidents that require police attention
- TTY 1-888-310-1133, or Agent 511 for registered subscribers (for the Deaf, Hard of Hearing and Speech Impaired)

PROVIDE AN ANONYMOUS TIP

- Call Crime Stoppers at 1-800-222-8477 (TIPS)
- Visit www.crimestoppers.ca

SPEAK WITH AN OFFICER FOR ALL OTHER MATTERS

To arrange to meet an officer at a detachment, go to www.opp.ca to use the Local Detachment Finder and follow the prompts.

REPORT AN INCIDENT ONLINE

You have the option to report select occurrences to police from the convenience of a computer.

Visit www.opp.ca/reporting to use the Citizen Self Reporting system. Specific incidents can be reported online without attending a detachment or waiting for an officer.

You can use this system to report:

- Theft Under \$5.000
- Mischief / Damage to Property Under \$5,000
- Mischief / Damage to Vehicle Under \$5,000
- Theft from Vehicle Under \$5,000
- Lost / Missing Property Under \$5,000 including a licence plate(s) or validation sticker(s)
- Theft of any type of gasoline from a gas station
- Driving Complaints
- Theft from Vehicle Under \$5,000
- Lost / Missing Property Under \$5,000 including a licence plate(s) or validation sticker(s)
- Theft of any type of gasoline from a gas station
- Driving Complaints

Do not use this system if this is an emergency! If it is, call 9-1-1.

9-1-1 is for police, fire or medical emergencies only.

Accidental, hang-up or abuse of 9-1-1 calls tie up emergency lines, communicators and officers which could result in the slower response to a real emergency, risking the safety of people who need urgent help.

#KnowWhenToCall

If you've dialed 9-1-1 in error, stay on the line. Your call will be connected to police. Answer all questions asked by the communicator. This eliminates a lengthy follow up process that may lead to officers attending your location to ensure your safety.

DETACHMENT BOARD ANNUAL REPORT

2024

GREY BRUCE DETACHMENT

317057 6 & 10 Hwy Chatsworth ,ON N0H 1G0

Tel: 519-794-7827 Fax: 519-794-3966











Date: Tuesday, October 28, 2025

Meeting Type: Grey Bruce OPP Detachment Board

From: Samantha Buchanan

Subject: 2025 Q3 Financial Update and 2026 Draft Budget

Report#: GBOPP2025-07

This document and its attachments are public and available in an accessible format upon request.

Recommendation

That the Grey Bruce OPP Detachment Board receive the 2025 Quarter 3 financial update for information; and

That the Grey Bruce OPP Detachment Board approve the 2026 Draft Budget (insert option); and

That staff be directed to circulate the 2026 budget to participating municipalities.

Background

On May 27, 2025, the Grey Bruce OPP Detachment Board approved the 2025 draft budget for the 2025 operating year, 2025 budget included below is reflective of the amounts presented at that time.

Pursuant to Section 71 of the *Community Safety and Policing Act*, 2019, the OPP detachment board shall prepare estimated, in accordance with the regulations made by the Minister, of the total amount that will be required to pay the expenses of the board's operation. The board shall submit the estimated to every municipality that receives policing from the detachment along with a statement of the municipality's share of the costs.

Analysis

The below amounts are reflective of the board operations only, with per diem, mileage and professional development being for Provincial and Citizen appointees; elected official appointees are to refer to their respective municipalities renumeration policies and procedures for per diem, mileage and professional development budget.

Description	2025 Approved Budget (\$)	2025 Actuals (Sept 30 th) (\$)	2025 Estimated Ending Actuals (\$)	2026 Draft Budget (Option 1) (\$)	2026 Draft Budget (Option 2) (\$)
Staff salaries & benefits – ½ FTE	47,000	26,037	40,217	44,750	44,750
Per Diem's	10,700	6,694	11,157	10,900	10,900
Mileage	3,600	3,138	5,230	5,500	5,500
Professional Development	10,500	562	1,552	10,500	10,500
Materials & Supplies	500	1,147	1,147	1,400	1,400
Finance & Administration	12,000	12,000	12,000	12,000	12,000
Donations	-	-	5,000	-	5,000
Membership	8,250	6,713	8,083	8,250	8,250
Insurance	4,050	2,916	3,888	3,900	3,900
Total Expenditures	96,600	59,207	88,274	97,200	102,200
Municipal Contributions	90,000	90,000	90,000	97,200	102,200
Ontario Grant	6,600	-	-	-	-
Total Revenue	96,600	90,000	90,000	97,200	102,200
Surplus / (Deficit)	-	30,793	1,726	-	-
Individual Municipal Contribution	10,000	10,000	10,000	10,800	11,355

Notes on above chart:

Staff salaries & benefits – the Township has undertaken a market check and the 2026 draft budget is reflective of the results of that market check.

Report **GBOPP2025-07**

Per Diem's – staff are projecting a slight overage in the per diems, due to additional eligible event requiring the Board chair to attend. The 2026 budget does not take into account these additional events and is set using the current per diem rate plus CPI, for 7 members (provincial and citizen) for 10 meetings throughout the year (\$152.75 + 2% CPI x 7 members x 10 meetings).

Materials & Supplies – overage within 2025 budget was due to additional costs associated with inaugural meeting. As there is a 2026 election there is potentially additional materials & supplies which would be required later in the board with a new board.

Donations – at the September board meeting the board voted to provide a \$5,000 donation in 2025 to Crime Stoppers. Staff have prepared two options of a 2026 budget for the Board to determine if they wish to continue with the annual donation. Further information related to Crime Stoppers and their Community and Corporate Membership levels can be found here, https://www.zeffy.com/en-CA/ticketing/8970314d-e0d5-4935-b878-8a34cd515fce. The Board is to amend the recommendation to advise which budget option they would like to approve, that recommendation will determine if there is a donation going forward made to Crime Stoppers, or any other organization, or not.

Professional Development – due to the timing of the 2025 budget being passed and when the annual OPP conference was held there was one provincial/citizen appointee who was able to attend. The budget is structured to allow all provincial/citizen appointees up to \$1,500 for professional development opportunities, these funds can be spent on any related professional development for the applicable members and is not limited to the annual conference.

Membership – staff are anticipating no changes to this for 2026, this is the annual membership for the Board with the Ontario Association of Police.

Insurance – staff are anticipating no changes to this for 2026 based on 2025/2026 renewal paperwork.

Municipal Contributions – 2025 municipal contributions were invoiced out to all 9 participating municipalities following the board approving the annual budget, at the time of authoring this report 6 of the 9 municipalities had made their annual contribution. 2026 contributions will depend on which budget option the board approves, Option 1 would result in total municipal contributions of \$97,200 with Option 2 having \$102,200

Reserves

Report **GBOPP2025-07**



In 2024 the Board directed for any 2024 surplus, \$35,603, to be put into a reserve. Staff are anticipating that there may be a slight overall increase in the reserves of \$1,726 (less \$5,000 coming from reserves as directed by the Board at their September meeting plus \$6,726 estimated 2025 operating surplus largely driven from underspent professional development), for an estimated ending 2025 reserve balance of \$37,329. Staff are still preparing a reserve policy for the boards consideration which would outline the approved uses of the funds held in reserve, it is staff's recommendation that these reserve are utilized for stabilizing annual operations and potential capital requests which may come from OPP.

At this time, staff are not seeking the Boards direction on next steps for any 2025 operating surplus and/or deficit, there will be a further staff report in early 2026 for this direction which will provide information to the Board on the final amount of any operating surplus or deficit for the year.

Financial Impact

There are no further financial implications associated with the board receiving the 2025 budget to actual for information.

If approved, the draft 2026 budget (option 1) would result in a total of \$97,200 in municipal contributions (this would be a contribution of \$10,800 from each of the nine participating municipalities).

If approved, the draft 2026 budget (option 2) would result in a total of \$102,200 in municipal contributions (this would be a contribution of \$11,355 from each of the nine participating municipalities).

Strategic Lenses

Diversity, Equity, Inclusion, and Belonging

No positive or negative impacts.

Truth and Reconciliation

No positive or negative impacts.

Climate Change

No positive or negative impacts.

Conclusion

2025 actual spending to date if in line with expected budget with the exception of professional development, the difference in professional development is linked to the delay in the inaugural meeting and a 2025 budget being passed so closely to the annual OPP conference. Staff do not anticipate this being a pressure in future years.

The 2026 budget meets the requirements under Section 71 of the *Community Safety* and *Policing Act*, 2019; if approved by the Board this budget will be circulated to participating municipalities to inform their annual budgets.

Respectfully Submitted: Samantha Buchanan

Date: Tuesday, October 28, 2025

Meeting Type: Grey Bruce OPP Detachment Board

From: Jodi Ward, Board Administrator

Subject: Participation in OAPSB Zone 5 Meetings

Report#: GBOPP2025-08

This document and its attachments are public and available in an accessible format upon request.

Recommendation

That the Grey Bruce OPP Detachment Board designate two members, plus an alternate to attend OAPSB Zone 5 meetings on behalf of the Board; and

That attending members provide a brief verbal or written report at the subsequent Grey Bruce OPP Detachment Board meeting summarizing key information and takeaways.

Background

The Ontario Association of Police Services Boards (OAPSB) is the provincial organization that represents police service boards across Ontario. It provides advocacy, education, and networking opportunities to support effective civilian governance and oversight of policing services.

The OAPSB operates through regional zones, each representing a geographic area of member boards. The Grey Bruce OPP Detachment Board is part of Zone 5, which includes police service boards from across southwestern Ontario.

Lisa Darling, Executive Director of the OAPSB, has recommended that two to three members from each Board regularly attend Zone meetings. Participation ensures that

Report GBOPP2025-08



the Board remains informed and engaged with provincial trends and initiatives that impact local governance.

Zone 5 meetings provide an opportunity for members to:

- Share information and best practices among police service boards;
- Receive updates from the OAPSB and and provincial representatives;
- Discuss legislative, operational, and governance issues affecting policing; and
- Strengthen connections among board members and OPP detachments in the region.

Zone 5 meetings are held on the second Tuesday of March, June, September, and December. To mitigate weather-related travel concerns, the March and December meetings are conducted virtually. Each meeting begins at 9:30 a.m. with a joint session alongside the Ontario Association of Chiefs of Police (OACP), followed by individual Board meetings from 10:30 a.m. to noon. A lunch is provided prior to adjournment and departure.

Information regarding meeting cadence was provided by Jo-Anne Fields, Secretary/Treasurer, Zone 5.

Analysis

Regular attendance at Zone 5 meetings provides significant value to the Grey Bruce OPP Detachment Board in several ways:

- Informed Decision-Making
 - Attending Zone meetings helps members stay current on changes in legislation, training opportunities, and provincial priorities that may affect how the Board operates.
- 2. Representation at the Provincial Level
 - The Grey Bruce OPP Detachment Board represents a large and unique geographic area, including seven municipalities and two First Nations

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communities. Regular attendance ensures that our local perspectives and challenges are shared at the Zone level and beyond.

3. Networking and Best Practices

 These meetings provide a valuable forum to learn from other boards about effective governance practices, policy approaches, and engagement with OPP detachments.

4. Knowledge Sharing

 By providing a brief report back to the full Board, attending members can share key takeaways so that all members benefit from the information and discussions that take place at Zone meetings.

Financial Impact

There is a \$250.00 annual OAPSB Zone 5 Membership Fee, payable to Ontario Association of Police Services Boards – Zone 5.

Additionally, the Board Remuneration Policy applies to both Community and Provincial Appointees and those members will be compensated per this policy should they attend. To promote fiscal responsibility, staff support OAPSB's recommendation to approve two designated members to attend and represent the Board at Zone meetings. An alternate could attend in place of either appointed member and would be compensated under the Policy.

Conclusion

Participation in OAPSB Zone 5 meetings supports the Grey Bruce OPP Detachment Board's commitment to effective governance, collaboration, and informed decision-making.

It is recommended that:

- The Grey Bruce OPP Detachment Board designate two or three members to attend OAPSB Zone 5 meetings on behalf of the Board; and
- Attending members provide a brief verbal or written report at the subsequent Board meeting summarizing key information and takeaways.

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This approach aligns with guidance from Lisa Darling, Executive Director of the OAPSB, and ensures that the Board remains connected to provincial developments and best practices in police governance.

Respectfully Submitted: Jodi Ward, Board Administrator



Inspectorate | Service d'inspection of Policing | des services policiers

Office of the Inspector General of Policing

777 Bay St. 7th Floor, Suite 701 Toronto ON M5G 2C8 Bureau de l'inspecteur général des services policiers

777, rue Bay 7^e étage, bureau 701 Toronto ON M5G

Inspector General of Policing Memorandum

TO: All Chiefs of Police and

Commissioner Thomas Carrique, C.O.M.

Chairs, Police Service Boards

FROM: Ryan Teschner, Inspector General of Policing of Ontario

DATE: September 25, 2025

SUBJECT: Inspector General Memo #7: Release of the Inspectorate of Policing's Risk

Based Compliance and Enforcement Framework

Public trust is the cornerstone of effective policing. A strong police oversight framework – grounded in transparency and accountability – is essential to maintaining that trust and ensuring Ontario's police services and police service boards operate with integrity and fairness.

The IoP's Risk-Based Compliance and Enforcement Framework is Now Public

I am pleased to share the Inspectorate of Policing's (IoP) **Risk-Based Compliance and Enforcement Framework**: a strategic operating approach that combines integrated, risk-based methods with incentives to support compliance and elevate the performance of Ontario's policing entities. As you will hear me say, this Framework is the IoP's 'operating philosophy'. The IoP will apply this Framework—and the authorities available to the Inspector General (IG) under the *Community Safety and Policing Act* (CSPA)—based on ongoing assessments of risks that could impact the quality and effectiveness of policing and police governance in Ontario. Risk levels will be determined by reviewing indicators of adequate and effective policing, including signs of police service or board non-compliance or misconduct by police service board members, along with factors that may either increase or reduce those risks.

This <u>publicly available Framework</u> is designed to implement the mandate of the Inspector General of Policing (IG) in a manner that strengthens oversight and fosters transparency, accountability, and public confidence in policing across the province.

Early concepts from the Framework were presented as part of the IoP's session at the CSPA Summit in February 2024. Following that, the IoP engaged with stakeholders, including the Ontario Association of Chiefs of Police, the Ontario Association of Police Service Boards, and the Police Association of Ontario, to share the draft Framework and gather feedback to inform this final product. I appreciate this engagement and the contributions each of these organizations continue to make to our shared goals of making everyone in Ontario safer.

New Advisory Bulletin Concerning Board Meetings

I am also pleased to share with you the attached **IG Advisory Bulletin 2.1: Board and Committee Meetings**. This Bulletin summarizes requirements found in the CSPA for police service board meeting practices, and provides additional guidance and IG advice on how to remain compliant with those requirements by implementing certain approaches. Complying with the CSPA's board meeting requirements—while this may require adjustment to long-standing past practice—is an obligation all boards must embed into operations. I strongly encourage all police service boards to read and incorporate this IG advice and practice into regular board business and procedures, and ensure that your board is operating in compliance with all statutory meeting requirements. Please engage with you Police Services Advisor if you have any questions about implementation within your specific local context.

IoP Organizational Updates

I also would like to share some recent updates to the IoP team that will be relevant to you in receiving support from, and engaging with, our organization.

First, I am pleased to announce that **Morgan Terry** has taken on the newly created position of Assistant Director in the Investigations, Inspections and Liaison Branch. Demonstrating our commitment to ongoing communication and proactive engagement with the sector, Morgan will work alongside Deputy Inspector General, Joseph Maiorano, with a specific focus on the IoP's liaison, monitoring and advisory functions. In this role, Morgan will lead IoP strategy and team members to deliver advice and support to the policing sector to ensure compliance and promote continuous improvement in service delivery and governance. For clarity, Joe will continue to oversee our work on policing complaints, investigations and inspections.

Second, in support of your engagement of IoP Police Services Advisors on day-to-day issues and advice, please find attached an **updated Advisor Assignment List**. As always, you are encouraged to reach out to your Advisor should you have any questions regarding IoP communications or CSPA compliance.

We thank you for your continued dedication to excellence in police service and its governance.

Sincerely,

Ryan Teschner

Inspector General of Policing of Ontario

c: Mario Di Tommaso, O.O.M.

Deputy Solicitor General, Community Safety



RISK-BASED COMPLIANCE AND ENFORCEMENT FRAMEWORK



1. Introduction

A strong police oversight framework, built on transparency and accountability, recognizes that public trust is essential for police to do their jobs effectively.

The Community Safety and Policing Act, 2019 (CSPA) created the role of the Inspector General of Policing (IG) as part of the broader transformation of Ontario's policing legislative framework. The role of the IG – the first of its kind in Canada – is an important ingredient to enhancing police oversight and performance in Ontario.

The Inspectorate of Policing (IoP) is an arm's-length oversight body established to meet the legislated mandate of the IG under the CSPA. On behalf of the IG, the IoP delivers a spectrum of oversight functions for the policing and police governance sector in Ontario, including compliance inspections of police services, police board member conduct inspections, monitoring and advisory services, and, where necessary, enforcement that is driven by research and data analysis.

The IoP drives improvements in policing to make everyone in Ontario safer by ensuring that the public safety sector is responsive to the diverse communities it serves. To do this, the IG's oversight mandate includes working with the following entities:

- Municipal police services and the Ontario Provincial Police (OPP);
- Chiefs of police and police service boards;
- OPP Detachment Boards:
- Special Constable Employers; and,
- First Nations (FN) police services and boards that opt-into the CSPA framework.

2. Ongoing Assessment of Risk

The application of the IoP's Compliance Model, including the range of activities and enforcement measures provided to the IG under the CSPA, will be based on a continual assessment of risk to the delivery of good policing. The IoP will determine the level of risk by assessing indicators of adequate and effective policing, including potential or existing non-compliance or board member misconduct, along with the presence of mitigating or aggravating risk factors.

Mitigating or Aggravating Risk Indicators of Adequate and Effective Factors** Policing* Achievement of compliance as set out in Role of the responsible party in the the CSPA and its regulations misconduct or non-compliance (minor • Strength of local relationships and or major) communication, including between the • Seriousness of misconduct or non-Chief of Police and Police Services Board. compliance and the Board, the Police Service and the Public interest community, among others • Impact on complainant(s) and Allocation of resources to support community adequate and effective police service • Impact to public and officer safety delivery • Previous compliance or conduct issues • Local police governance reflects Duration and frequency of issue understanding of the Ontario's policing Damage to reputation of board and framework, the role and responsibilities of service the Police Services Board and compliance Intentional or unintentional with the Board Member Code of Conduct • Steps already taken to address the Ability to address emerging or persistent issue(s) local issues impacting policing and Willingness to take accountability and community safety implement reform · Consideration of evolving events and issues that have broader impact on the policing sector as a whole

^{*}List is not exhaustive. Assessments will be case-by-case and consider all factors relevant to the situation.

^{**}For greater clarity, all references to conduct or misconduct are in relation to police services board members.

3. Compliance and Enforcement Model

The IoP's Compliance Model contains a mix of integrated, risk-based approaches and incentives to achieve compliance and improve the performance of policing entities. The Compliance Model is applied with discretion and good judgment – applying the "right touch" to deploy the most effective options, having regard to the relevant circumstances, and based on the level of risk. The IoP will apply the Model and associated activities with consideration for all available information to drive the assessment of risk.

Risk Assessment: High

- When Directions are not followed, and severe risk is present, the IG may implement Measures to address noncompliance.
- When an emergency is declared, the IG may take action to ensure adequate and effective policing is provided.

Act and Enforce

Inspections targeting identified issues and non-compliance

IG issues Directions to ensure provision of adequate and effective policing/good conduct

Demonstrates most

Advise and Support

Provide advice on achieving

compliance and navigating

issues

Consult to identify challenges

and opportunities

Provide resources and

information to support continuous improvement Demonstrates most/all indicators of A&E policing

Risk Assessment: Low

- Indicators suggest ability to identify and solve compliance issues through related actions
- Indicators suggest public trust and accountability

Risk Assessment: Medium-High

- Evidence of significant noncompliance
- Presence of aggravating factors, such as a repeated and persistent issue, high impact on public trust and lack of accountability

Monitor and Measure

Monitor issues and deliver advice and intervention through Enhanced Monitoring Framework

Proactive compliance inspections based on Subject Matter Prioritization Framework

Performance Measurement Framework

Make recommendations to support proactive mitigation

Risk Assessment: Low-Medium

- Demonstrates most indicators of A&E policing and some non-compliance
- Presence of both aggravating and mitigating factors, such as history of non-compliance and acting in cooperation with IOP to implement
- Indicators suggest some damage to reputation of service/public trust

4. Risk-based Compliance and Enforcement Activities

The Compliance and Enforcement Model will be used to guide the application of the IG's compliance and enforcement activities according to the level of risk associated with police service and police governance delivery. When engaging in any of its oversight and regulatory activities, the IoP will always seek to improve the overall performance of the policing sector in Ontario.

4.1 Advise and Support: Low Risk

The IoP will use its statutory consulting function to continually assess local police service delivery and governance, and potential risks. When a low risk to compliance and/or performance has been identified, the IoP will support compliance and continuous improvement by providing **advice and information** designed to assist the public safety entities the IG oversees. The IoP is well-positioned to see across Ontario's policing and police governance sector, identify areas that call out for attention and identify leading practices that will assist the sector in improving compliance with the CSPA and overall performance.

The IoP engages with policing entities to identify issues, challenges and opportunities to improve compliance with the CSPA, and overall police performance. We communicate directly with police leaders **on emerging or persisting issues** to identify areas for IoP support and promote collaboration on solutions – including solutions that may be relevant across Ontario's policing sector.

The IoP conducts **research and analysis to provide insight on issues, challenges and opportunities** to improve compliance and overall police and police governance performance. The **IoP will serve as a 'Centre of Excellence'** to proactively support learning and continuous improvement in the sector, distilling and sharing insights and advice gleaned through our monitoring, inspection findings, research and analysis. We will support understanding of our work, key issues in policing, policing performance and leading practices by publishing information and resources

4.2 Monitor and Measure: Low-Medium Risk

Routine monitoring of public safety entities ensures identification of issues that may require closer examination by the IoP, such as evolving local demands on policing, potential non-compliance, or leadership and governance issues. **Monitoring** may include maintaining awareness of local efforts to address known issues, or tracking wider issues that require more oversight and engagement from the IoP or other partners. This may include identifying matters for an inspection, with priority given to compliance issues and actionable outcomes that will have the greatest impact on improving public safety and policing performance.

The IoP may assess compliance and performance at a specific point in time, or, on a regular basis through **inspections and data analysis**. Inspections are a critical tool not only to verify that legal requirements are being met, but also to highlight local promising and/or innovative practices that may be be adopted on a larger scale to support continuous service improvements across the province. Inspections may include document review and research, data collection and analysis, or interactive, onsite assessments, or a combination of these methods.

Our **Policing Performance Measurement Framework*** (PPMF) will power our intelligence-led approach to identifying current and emerging trends and generate real insights – for the public and the policing sector – as to what drives and hinders effective police performance and governance, and highlights leading practices to promote continuous improvement. The PPMF will enable the IoP to identify poor performance or specific activity categories that warrant improvement or further inspection. Through this proactive approach, the IoP will be able to see where support or intervention may help to address issues early, before they escalate into matters of non-compliance.

When IoP monitoring and measurement activities identify performance issues or potential non-compliance or misconduct, additional compliance activities may be undertaken.

4.3 Act and Enforce: Medium-High Risk and High Risk

a) Medium-High Risk

The IoP ensures compliance and the delivery of adequate and effective policing by taking **enforcement actions** to address policing complaints and issues identified by the IoP. In this part of the Model, the focus of the IoP's compliance activities is on **direct intervention to address the identified issues and the application of a range of enforcement options** to compel compliance, improve performance and enhance public confidence.

When the IoP receives a policing complaint that falls within its mandate, there is a legal duty to deal with the complaint, and to keep the complainant informed of the status and the outcome. Depending on the nature and seriousness of the complaint, the IoP may:

- Refer a matter back to the applicable Board or Chief of Police, if the complaint is about local
 policies or procedures, and require reporting to the IG on steps taken in response to the
 complaint;
- Conduct an inspection in response to concerns about service delivery or failure of an entity to comply with the CSPA and its regulations, other than officer misconduct; or,
- Conduct an investigation, including in response to allegations about board member misconduct.

^{*} As of the publication date, development of the Policing Performance Measurement Framework is ongoing.

If non-compliance with the requirements set out in the CSPA, or significant risk to the delivery of adequate and effective policing in accordance with the standards set out in the regulations is found to exist, the IG may consider the application of additional compliance efforts, or issue written and legally-binding Directions to prevent or remedy the issue. Directions issued will be tailored to the circumstances and proportionate to risk, and further previous IoP efforts to resolve issues.

For example, if a complaint were received concerning a police service's response to a 911 call, and the resulting inspection found non-compliance with regulatory requirements for police communications and dispatch, the IG could issue Directions to the police service to ensure corrective action and monitor to ensure implementation.

b) High Risk

In very serious situations, where the IG believes that adequate and effective policing is not being provided in an area, or that an emergency exists, the IG request a police service board or require the Commissioner of the Ontario Provincial Police to provide policing in that area.

Additionally, if Directions made by the IG to address identified non-compliance following an inspection or investigation are not complied with, **the IG may impose legally-binding**Measures, including:

- Suspending or removing a chief of police, one or more members of a police services board, or the whole board;
- Appointing an administrator to a police service; or,
- Dissolving a police services board or disbanding a police service.

The imposition of Measures by the IG is discretionary, and is determined on a case-by-case basis, having regard to the following **objectives**:

- The public interest in receiving adequate and effective policing;
- Remedying or preventing further non-compliance or misconduct by removing the responsible individual(s) from their position(s);
- Measures are similar to those imposed on similar entities or individuals for similar infractions committed in similar circumstances; and,
- All available Measures that are reasonable in the circumstances should be considered.

Any decision to use the legally-binding authorities in the CSPA is grounded in the principles of **procedural fairness**, and be based on:

- Ensuring that policing laws and standards are complied with;
- Policing entities and professionals are performing according to the standards set out in the CSPA; and,

• The public interest in addressing a matter so as to enhance public confidence in Ontario's policing system.

In support of **transparency, accountability and public confidence** in the work of the IoP, the IG is required to **publicly report** on investigation and inspection findings, as well as Directions and Measures.

5. Conclusion

Police service delivery and governance throughout Ontario is monitored and assessed by the IoP using a multi-faceted, risk-driven approach, ensuring that the duties and authorities of the IG are applied at the right time and for the right amount of time, in the right place(s), and in the right way.

The IoP's focus remains on supporting the best possible policing in Ontario communities by ensuring policing providers operate in compliance with legislated requirements and continuously and sustainably improve their performance. The IoP does its work in a balanced and transparent manner, to enhance the confidence of the public and the policing sector in what we do, and how we do it.

Inspector General Advisory Bulletin



Advisory Bulletin 2.1: Board and Committee Meetings

Date of issue: September 25, 2025

What you need to know

Police service boards and OPP detachment boards conduct their business and make deliberations, considerations, and decisions in meetings. The *Community Safety and Policing Act* (CSPA) sets out requirements for meetings held by boards and their committees, and establishes a modern approach premised on public transparency of board business as the 'rule,' with requirements for a board to publicly explain when meetings are closed to the public.

"Meeting" Definition

The CSPA does not define "meeting" for determining when compliance with meeting requirements is necessary. Using subsection 238(1) of the *Municipal Act* for guidance, boards should consider a <u>meeting to be any regular, special, or other gathering of a board or committee where:</u>

- a <u>quorum</u> of members is present, and
- members discuss or otherwise deal with any matter in a way that <u>materially</u> <u>advances the business or decision-making</u> of the board or committee.

Social or informal gatherings of board members would not be board meetings unless the two-part test described is met. Board members should be vigilant when a quorum is present at gatherings to avoid holding unintended meetings.

Meeting Notice – CSPA subsections 43(5)-(7)

Boards and committees must <u>publish notice</u> of meetings that are open to the public on the Internet. The notice must:

- be published at least seven days before the meeting, except in extraordinary circumstances (CSPA subsection 43(5)-(6)); and,
- include the proposed agenda and either the record of the most recent public meeting or information on how the public can access that record (CSPA subsection 43(7)).

Electronic meeting notices must include specific information about how to access the meeting.¹

Transparency and Open Meetings – CSPA subsection 43(3)

Meetings conducted by boards and their committees must be open to the public subject to decisions to close meetings or parts of meetings when permitted by subsection 44(2).

The purpose of the CSPA open meeting rule is to increase the open and transparent exercise of board authority and discharge of duties so as to enhance public confidence in the operation and integrity of boards, and by extension the policing they oversee.

Boards and committees should consider public access when deciding on meeting locations. Holding a "public" meeting within a secure police facility or at a non-published location may not always meet the test of "open to the public". In addition, the use of electronic meetings presents additional challenges to ensure meetings are publicly open.

Closed Meetings – CSPA subsections 44(2)-(6)

Boards and committees <u>may</u> (not must) close meetings to the public if the subject matter being considered is:

- the security of the property of the board;
- personal matters about an identifiable individual, including members of the police service or any other employees of the board;
- information that section 8 of the Municipal Freedom of Information and Protection of Privacy Act would authorize a refusal to disclose if it were contained in a record (a "law enforcement" matter);
- a proposed or pending acquisition or disposition of land by the board;
- labour relations or employee negotiations;
- litigation or potential litigation affecting the board, including matters before administrative tribunals;
- advice that would be inadmissible in a court by reason of any privilege under the law of evidence, including communications necessary for that purpose;
- information explicitly supplied in confidence to the board by Canada, a province or territory or a Crown agency of any of them, a municipality or a First Nation;
- a trade secret or scientific, technical, commercial, financial or labour relations information, supplied in confidence to the board, which, if disclosed, could reasonably be expected to prejudice significantly the competitive position or interfere significantly with the contractual or other negotiations of a person, group of persons, or organization;
- a trade secret or scientific, technical, commercial or financial information that belongs to the board and has monetary value or potential monetary value;

¹ Ombudsman Investigation Report – Municipality of West Elgin December 2024

² Ombudsman Investigation Report – Township of Woolwich June 2015

- a position, plan, procedure, criteria or instruction to be applied to any negotiations carried on or to be carried on by or on behalf of the board; or,
- an ongoing investigation respecting the board.

Boards should note the <u>discretionary</u> nature of decisions to exclude the public when considering the above subjects. When making these decisions, boards and committees should balance the principles of transparency and public interest against the potential harm of disclosure.

Meetings <u>must</u> be closed to the public by police service boards and their committees if the subject matter being considered is a request under the *Municipal Freedom of Information and Protection of Privacy Act* (CSPA subsection.44(3)).

Board and committee meetings <u>may</u> also be closed to the public if held for the purpose of educating or training members and the business or decision-making of the board is not materially advanced in the meeting (CSPA subsection.44(6)).

The CSPA open and closed meeting rules for boards and committees very closely follow, with some modifications, the rules for municipal councils, committees, and local boards under Ontario's *Municipal Act*. The Ontario Ombudsman has been examining open meeting matters under that Act since 2008 and has <u>published guidance that the loP believes will assist</u> police service boards, OPP detachment boards and their committees when making decisions on the CSPA open and closed meeting rules and practices. The Ontario Ombudsman guidance document is available here: <u>Open Meetings - Guide for Municipalities | Ombudsman Ontario</u>

Agenda Considerations – CSPA subsection 44(1)

Before holding a meeting, boards and committees <u>must</u> consider whether to close the meeting or part of the meeting having regard to subsections 44(2)-(3) of the CSPA, referenced above, which list subjects that either permit or require the exclusion of the public.

Resolution Closing Meeting – CSPA subsection 44(1)

If a board or committee decides to exclude the public, they <u>must state by resolution</u> the fact the board is holding a closed meeting, and the general nature of the matter to be considered. In addition, if the public is excluded from a meeting held for educating or training board or committee members, the resolution must specifically state that the meeting is closed under subsection 44(6).

In addition to the CSPA requirement for educational and training meetings, the IoP recommends that <u>closed meeting resolutions cite the specific CSPA authority for excluding the public in all instances</u>. The IoP further recommends that <u>resolutions have sufficient detail</u> of the closed matter to assure the public that the power to close the meeting is being responsibly exercised. <u>Finally, to support transparency, the required resolution must be made in a meeting or part of a meeting that is open to the public.</u>

Board Delegation and Committees – CSPA subsections 42(1)-(4)

Boards <u>may delegate</u> any of their powers to a committee established by by-law of the board. The by-law may govern the name, powers, duties, and quorums of the committee. The by-law should also govern the composition of the committee and member appointment process.

Committees must be composed of <u>at least two members of the board</u>, except if the only delegated power is bargaining under Part XIII of the CSPA. A <u>bargaining committee can be composed of one board member</u>. Additional non-board members may be appointed to the committee as long as a majority of the committee is composed of members of the board.

Quorum - CSPA subsection 43(2)

Boards and committees must have a <u>quorum</u> present to hold a meeting to conduct business and make decisions. Quorum is a majority of the members of the board.

Vacancies on a board do <u>not</u> reduce meeting quorum requirements. For example, quorum for a five-member board with two vacancies remains at three members.

Board members are <u>not</u> counted towards quorum if they are prohibited from exercising the powers or performing the duties of their position because mandatory training has not been completed (CSPA subsections 35(2)-(5)).

Board members may become subject to Inspector General investigations into their conduct and directed to decline to exercise their powers or perform their duties as a member of the board pursuant to CSPA subsection 122(1). <u>Board members who have received this direction are not counted towards quorum</u>. If the board cannot constitute quorum as a result, the <u>Inspector General may appoint</u> additional members to act in their place for the duration of the investigation.

Quorum for committees is determined by boards through their by-law establishing the committee (CSPA subsection 42(2)).

Meeting Frequency – CSPA subsection 43(1)

Boards must hold <u>at least four meetings each year</u>. Holding meetings exceeding this minimum and the period between meetings are discretionary decisions for boards. These decisions should be based on the governance obligations and statutory responsibilities arising from the size and complexity of the governed police service or OPP detachment, and the needs of the area under the board's jurisdiction.

Record of Meeting – CSPA subsection 43(4)

Boards must <u>record all resolutions</u>, <u>decisions</u>, <u>and other proceedings</u> at all meetings, whether open to the public or not. The record must <u>not</u> include additional notes or comments by the recorder.

The <u>IoP recommends boards</u>, when establishing committees, include this recording requirement as a duty of the committee in the governing by-law.

What you need to do

Meeting Practice Examination and Potential Changes to Practice

Boards should examine their meeting practices, particularly regarding holding closed meetings, in consideration of the transition from long-standing *Police Services Act* requirements to those newly established by the CSPA. Where needed, adjustments should be made to come into compliance.

Boards should have any changes in meeting practices reflected in their established rules and procedures (CSPA section 46).

The new requirement for a resolution to close meetings will require some boards to change their existing practice of holding two distinct consecutive meetings – open and closed – with the closed meeting entirely excluding the public. Through its monitoring function, the IoP has observed that boards who have successfully transitioned meeting practices to the new requirements have adopted one of two options, both of which are CSPA-compliant:

- Two distinct consecutive meetings: Open meeting is entirely public and ends with adjournment. The closed meeting starts with an open part for routine administrative matters (opening statements, declarations of interest) followed by a resolution compliant with CSPA subsection 44(1). The closed portion ends with a resolution to return to public. The closed meeting ends in public with adjournment.
- A single meeting that is partly open and partly closed: The open part is closed by resolution compliant with CSPA subsection 44(1). The closed portion ends by resolution to return to the open meeting. The meeting continues in public until adjournment.

Emergency and Special Meetings

A board may be required to hold an emergency or special meeting outside of its regularly scheduled meetings. IoP Advisors have the authority to enter board meetings for compliance monitoring, including those closed to the public, pursuant to CSPA subsection 115(7). Boards should **notify their assigned Police Services Advisor for all emergency and special meetings whether open to the public or closed so the IoP is**

aware and the Advisor can determine whether attendance is necessary in the circumstances.

What we will do

The IoP's Police Services Advisors support the Inspector General's statutory monitoring and advisory duties under the CSPA. Advisors are available to provide advice on board compliance with the CSPA meeting requirements, including suggested application of leading practices and referrals to boards that have established good practices.

Note: Advisory Bulletins are the IG's advice provided pursuant CSPA subsection 102(4) and are intended as a resource for the sector by offering the IG's general interpretation of various provisions of the CPSA. Advisory Bulletins are not legally binding, and they do not purport to address all possible factual scenarios or circumstances. As such, you may wish to consult with legal counsel to determine how this general guidance should be applied in your own local context and to navigate specific situations.

POLICE SERVICES ADVISORS – BOARD & POLICE SERVICE ASSIGNMENTS POLICE SERVICES LIAISON UNIT, INSPECTORATE OF POLICING

Zones are OAPSB and OACP consistent. Municipal board names are as recorded by the Public Appointments Secretariat, except for regional municipalities, which have been modified for consistency. Boards responsible for multiple municipalities (excluding upper-tier boards) are indicated as "joint". Police service names significantly different from the board are listed with the board. There are currently **43** municipal boards in Ontario.

Municipal Boards & Police Services – CSPA Part IV

ZONES 1/1A	ZONE 2	ZONE 3	ZONE 4	ZONE 5	ZONE 6
Tom Gervais	Graham Wight	Ryan Berrigan	David Tilley	Hank Zehr	Ron LeClair
(416) 432-5645	(416) 817-1347	(416) 315-2483	(647) 224-9370	(437) 777-9605	(226) 280-0166
tom.gervais@ontario.ca	graham.wight@ontario.ca	ryan.berrigan@ontario.ca	david.tilley@ontario.ca	hank.zehr@ontario.ca	ronald.leclair@ontario.ca
B/U Ron LeClair	B/U Ryan Berrigan	B/U Graham Wight	B/U Hank Zehr	B/U David Tilley	B/U Tom Gervais
Greater Sudbury	Belleville	Barrie	Brantford	Guelph	Aylmer
North Bay	Brockville	Bradford West Gwillimbury & Innisfil (joint) - South Simcoe	Halton Regional	Hanover	Chatham-Kent
Sault Ste. Marie	Cornwall	Cobourg	Hamilton	Owen Sound	LaSalle
Thunder Bay	Deep River	Durham Regional ¹	Niagara Regional	Saugeen Shores	London
Timmins	Gananoque	Kawartha Lakes	Woodstock	Stratford	Sarnia
	Kingston	Peel Regional ²		Waterloo Regional	St. Thomas
	Ottawa	Peterborough		West Grey	Strathroy-Caradoc
	Smiths Falls	Port Hope			Windsor ^{1,2}
		Toronto ^{3,4}			
		York Regional			
		¹ Tom Gervais B/U			¹ Hank Zehr Primary
		² Hank Zehr Primary			² David Tilley B/U
		³ Tom Gervais Primary			
		⁴ David Tilley B/U			
5	8	10	5	7	8
					Total 43

OPP Detachment Boards - CSPA s.67

ZONES 1/1A	ZONE 2	ZONE 3	ZONE 4	ZONE 5	ZONE 6
Almaguin Highlands	Central Hastings	Bancroft	Brant County	Dufferin 1	Elgin
Dryden 1	Frontenac	Collingwood 1	Haldimand	Dufferin 2	Essex County 1
Dryden 2	Grenville 1	Collingwood 2	Norfolk	Dufferin 3	Essex County 2
Dryden 3	Grenville 2	Bracebridge	Oxford 1	Dufferin 4	Lambton 1
East Algoma 1	Hawkesbury	City of Kawartha Lakes	Oxford 2	Grey Bruce	Lambton 2
East Algoma 2	Killaloe	Haliburton County	Oxford 3	Huron	Middlesex
East Algoma 3	Lanark County	Huntsville		Huronia West	
Greenstone	Leeds County	Northumberland		Perth County	
James Bay 1	Lennox & Addington 1	Nottawasaga		South Bruce	
James Bay 2	Lennox & Addington 2	Orillia		Wellington	
James Bay 3	Prince Edward County	Peterborough			
Kenora 1	Quinte West	South Georgian Bay			
Kenora 2	Renfrew				
Kirkland Lake	Russel County				
Manitoulin 1	Stormont, Dundas and				
	Glengarry				
Manitoulin 2	Upper Ottawa Valley 1				
Marathon	Upper Ottawa Valley 2				
Nipigon 1	Upper Ottawa Valley 3				
Nipigon 2					
Nipissing West 1					
Nipissing West 2					
North Bay 1					
North Bay 2					
North Bay 3					
Rainy River 1					
Rainy River 2					
Red Lake					
Sault Ste. Marie					
Sioux Lookout					
South Porcupine					
Superior East					
Temiskaming 1					
Temiskaming 2					
Temiskaming 3					
Thunder Bay					
West Parry Sound					
· · · · · · · · · · · · · · · · · · ·					
36	18	12	6	10	6
					Total 88

Solicitor General

Office of the Solicitor General

25 Grosvenor Street, 18th Floor Toronto ON M7A 1Y6 Tel: 416 326-5000 Toll Free: 1 866 517-0571 Minister.SOLGEN@ontario.ca

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132-2025-3641 **By email**

September 26, 2025

Dear Heads of Council and Chief Administrative Officers of OPP-Policed Municipalities:

The Ministry of the Solicitor General has undertaken a review of the Ontario Provincial Police (OPP) cost recovery model. I would like to extend my gratitude for your participation and input into this process.

I am writing to inform you that because of the review, regulatory amendments have been made to Ontario Regulation 413/23: Amount Payable by Municipalities for Policing from Ontario Provincial Police under the *Community Safety and Policing Act, 2019*. These amendments are in effect and will inform the 2026 annual billing statement to be issued shortly.

Firstly, an 11 per cent cap is established on the increase in policing costs owed by municipalities for the 2026 calendar year when compared to 2025, excluding the costs related to any service enhancements.

Secondly, a new discounts table will be established in regulation and will apply to the 2026 billing year and going forward. This new discount table introduces a lower eligibility threshold to receive a discount. Municipalities will now receive calls for service and overtime discounts when they are three or more standard deviations from the average calls for service weighted time to property count ratio, rather than the current regulatory threshold of five standard deviations.

The amendments have been approved by Cabinet and have been filed with the Registrar of Regulations. They will be accessed publicly online through the <u>e-Laws page</u> – and will be available here within the next few business days.

The preparation of 2026 annual billing statements is underway and statements are targeted for release in November 2025.

As we undertook this review, we heard loud and clear that greater clarity, predictability and stability in the OPP cost recovery model, and associated billing statements, is critical to municipalities as annual budget processes are undertaken. These amendments were contemplated, and ultimately decided upon, based on those concerns and the direct feedback that we heard from OPP-policed municipalities.

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Should you have any questions about the regulatory updates, please reach out to solgeninput@ontario.ca.

Please direct any questions about your annual billing statements to the Crime Prevention and Community Support Bureau at opp.municipalpolicing@opp.ca.

Thank you again for your partnership.

Sincerely,

The Honourable Michael S. Kerzner Solicitor General

c: Mario Di Tommaso, O.O.M.
Deputy Solicitor General, Community Safety
Ministry of the Solicitor General

Thomas Carrique, C.O.M. Commissioner, Ontario Provincial Police



155 University Ave., Suite 800 Toll-free in Ontario: 1.877.426.6527 Telephone: 416.971.9856 Fax: 416.971.6191

Sent by e-mail to: Minister.SOLGEN@ontario.ca

July 11, 2025

The Honourable Michael Kerzner Solicitor General Ministry of the Solicitor General George Drew Building, 18th Floor 25 Grosvenor Street Toronto. Ontario M7A 1Y6

Dear Minister Kerzner,

The Association of Municipalities of Ontario (AMO) is a non-partisan, non-profit association representing the 444 municipal governments across Ontario. Municipal governments work through AMO to achieve shared goals and meet common challenges.

AMO members understand the important role that the Ontario Provincial Police (OPP) and municipal police services play in maintaining public safety in communities across Ontario. As the order of government responsible for providing policing services to their local communities, municipalities understand the importance of this responsibility.

For more than a decade, AMO has been shining a light on the significant cost pressures municipalities are facing as a result of growing police costs. AMO is appreciative of the \$77M the province provided last fall to offset unusually large OPP billing increases as well as efforts through this review to make sure no such unexpected massive cost increase happens again. However, the fiscal challenges municipalities are facing extend beyond the OPP billing model to municipal police forces and a fundamentally broken provincial-municipal fiscal framework.

AMO is pleased to provide comments on the ongoing OPP billing review. We are aware that the mandate of this review is narrow and specific to the OPP billing model. However, we believe that the ministry needs to be aware of the broader issues affecting our sector in order to adequately address the policing cost challenges impacting all municipalities. We would also urge the government to take a more comprehensive approach and engage municipalities on a broader Social and Economic Prosperity Review.

This submission provides AMO's input into the OPP policing review, focusing on five broad themes that emerged from consultation with our members: transparency and timing, spending in areas of provincial responsibility, vacancy costs and recruitment issues, court security and prisoner transfer costs, and inequitable policing costs in service hub communities.

Transparency and timing

Municipalities currently receive their bills for OPP policing services very late in the municipal budget planning cycle. We understand that the OPP relies on time sensitive data sets to determine bills. However, municipalities receiving variable bills in the middle of the municipal budget process is unnecessarily challenging and makes it more difficult to balance other competing municipal priorities. The scale of the cost increases for the 2025 bills only highlights an existing challenge.

AMO would encourage the government to work with the OPP to streamline processes to allow the distribution of bills earlier in the fall, at a time more in line with the planning cycle of our members. Notice of potentially large billing increases should be provided even further in advance with an opportunity for municipalities to spread these increases out over time.

There is also an opportunity to improve transparency in billing and the service that municipalities are receiving. AMO members have reported challenges in understanding the detailed services covered by their bills.

The amount of information shared between the OPP and municipalities is also inconsistent across the province. Some have open and transparent relationships, while other municipalities are unable to receive basic information from their detachments about how many police officers are in their municipality.

The OPP should provide greater transparency on how individual municipal bills are developed and the number of officers assigned to each municipality.

Spending in areas of provincial responsibility

Municipalities across Ontario are at the frontlines of responding to increases in homelessness, encampments and mental health and addiction challenges. AMO's recent report, <u>Municipalities under pressure: The Human and Financial Cost of Ontario's Homelessness Crisis</u>, showed how much municipalities are investing from the property tax base in responding to this growing social challenge.

Access to mental health and addictions treatment is uneven across the province and wait lists are long. Police are increasingly being asked to respond to these challenges in the place of adequate provincially funded services. The *Safer Municipalities Act, 2025* established a range of additional police tools for responding to encampments and public drug use. Police response to these growing social challenges is an important contributor to the rising police costs being born by all our members.

Municipalities across Ontario are also working collaboratively with local police services and community partners to build comprehensive Community Safety and Well-Being Plans meant to enhance upstream interventions to prevent crime. AMO has long advocated for provincial funding for these plans to help improve public safety and



alleviate growing police costs.

The province should work collaboratively with municipalities, police chiefs and police service boards to estimate the proportion of police costs attributable to homelessness and mental health and addictions and provide appropriate provincial funding for these costs. The province should also ensure that upstream municipal programs that target the root causes of crime are adequately funded.

Vacancy costs and recruitment issues

In the last Auditor General value for money review in 2020, the OPP vacancy rate was found to be over 25 percent in most of the province. This is a significant number of officers not able to work. Many municipal police forces face similarly high vacancy rates. These vacancy rates lead to increase costs, as forces must rely on more costly overtime to cover for officers on leave.

As well, these rates are not helped by the ongoing struggle of police forces across Canada to recruit new officers. AMO and its members appreciate recent actions taken by the government to address these challenges, including the Answer the Call campaign to improve police recruitment and Warrior Health initiative to provide 24/7 mental health resources for emergency personnel.

We welcome these upstream actions and would encourage continued collaboration with police associations and municipalities. However, we need urgent support now to respond to the growing vacancy challenge.

The province should provide funding to offset costs associated with police away from work on WSIB approved leaves of absences so that police services can align their actual strength with authorized strength and reduce reliance on overtime. The province should consider the 2015 AMO recommendations to shift specific functions to civilians or other security providers where appropriate.

Prisoner transport and court security

In the 2008 *Provincial Municipal Service Delivery Review*, the province committed to uploading all prisoner transport and court security costs to a maximum of 125 million dollars per year. Prisoner transport here refers to the secure transportation of inmates between courts, prisons, and other security locations, while court security means the physical security of provincial courts.

While the negotiated \$125 million cap covered all municipal costs at the time of the agreement, it is no longer sufficient. Municipalities are now funding costs that were previously uploaded.

To lower policing costs, the province should remove the \$125 million cap and provide full funding for prisoner transport and court security each year.



Inequitable policing costs in service hub communities

While AMO recognizes that the current model is more equitable than previous iterations, there are opportunities for further improvement. Some municipalities act as hubs for surrounding communities because they house provincial infrastructure like hospitals and courts, or provide social services used by residents of other jurisdictions. These communities continue to face much higher calls for service on a per capita basis than other municipalities and pay greater per capita costs.

The current discount model should be replaced with a grant given to municipalities with the highest calls for service cost per capita. Both OPP and independently policed municipalities should be eligible for this cost relief.

Conclusion

AMO is encouraged that the province is taking action to improve the OPP billing model. We appreciate that the province is trying to find ways avoid large surprise increases and to make sure the unexpectedly large increases from 2025 do not happen again.

Municipalities are increasingly faced with tough choices between paying for increasing police budgets and investing in long-term infrastructure projects that are critical to Ontario's long-term economic growth.

The fiscal framework that enables municipalities to provide both critical services and infrastructure is broken. While program-specific reviews like this one are appreciated, AMO continues to call on the provincial government to work with the municipal sector on a new comprehensive fiscal relationship that would better support public safety and economic growth in communities across Ontario.

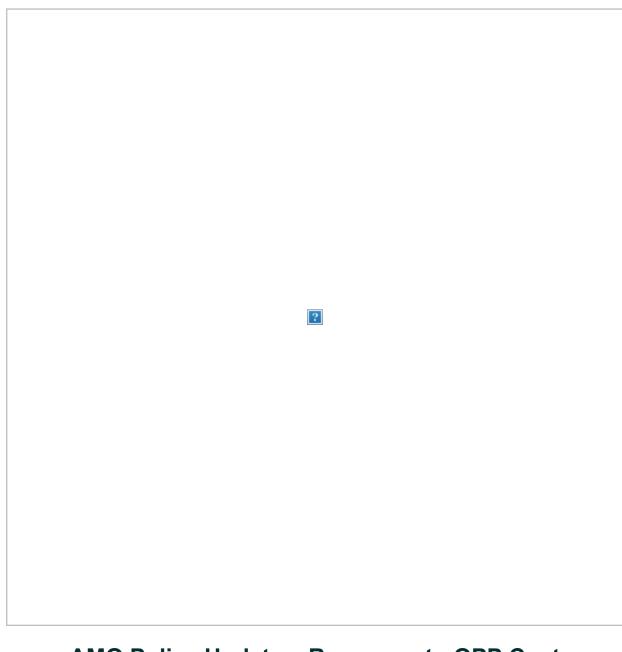
Sincerely,

Robin Jones AMO President

Rober Forus

The Honourable Rob Flack, Minister of Municipal Affairs and Housing CC: Mario Di Tommaso, Deputy Solicitor General, Ministry of the Solicitor General Martha Greenberg, Deputy Minister, Ministry of Municipal Affairs and Housing





AMO Policy Update – Response to OPP Cost Recovery Model, Continued Automated Speed Enforcement Advocacy, and Consultation on Aggregate Resources Act Program

Top Insights

• The province's review of the OPP cost recovery model has resulted in new regulatory amendments to municipal payments for OPP policing, but no long-term solutions to growing cost pressures.

- AMO releases updated resources to support member advocacy on Automated Speed Enforcement.
- AMO supports efforts to modernize the aggregate management framework with the condition that the province strengthen inspection and enforcement.

Regulatory Amendments Made to Amount Payable by Municipalities for OPP Policing

Earlier this spring, the Ministry of the Solicitor General conducted a review of the OPP cost recovery model. AMO provided feedback in a <u>letter</u> to Minister Kerzner as part of this review. Recently, the Ministry announced regulatory amendments to <u>Ontario Regulation 413/23</u>: <u>Amount Payable by Municipalities for Policing from Ontario Provincial Police under the Community Safety and Policing Act, 2019</u>. The amendments are now in effect and will inform the 2026 annual billing statements, which are expected in November.

In a letter to impacted Heads of Council, the Ministry has committed to:

- An 11% cap on the increase in policing costs owed by municipalities for the 2026 calendar year, and
- Lowering the threshold for qualifying for calls for service and overtime discounts to lower costs for municipalities three or more standard deviations above the average. This new threshold will apply to the 2026 billing year and future years.

Unfortunately, these changes do not provide a long-term solution to the growing policing cost pressures municipalities across Ontario are facing. In addition, preliminary analysis suggests that very few municipalities will benefit from the lower threshold levels. AMO is reviewing the amendments closely to determine their impact on municipalities and will continue to update our members as we prepare a response to the government.

AMO Continues to Advocate for Speed Cameras as an Evidence-Based Road Safety Tool

Last week, the Premier announced that he intends to introduce legislation to prohibit the use of municipal automated speed enforcement. AMO will continue advocating on behalf of the municipal sector that these tools work to reduce speeds and their use should be a local decision.

AMO has updated our communications tool kit to support municipalities in continued advocacy, including a social media toolkit (<u>Images</u> and <u>Canva</u>

<u>Templates</u>) a template <u>council resolution</u>, <u>MPP letter</u>, and <u>key messages</u>.

We will also be sharing a survey with municipalities that have ASE programs to ensure we have the best data available to support evidence-based advocacy.

AMO Responds to Provincial Consultation on Modernizing the Aggregate Management Program

AMO has <u>submitted comments</u> in response to the Ministry of Natural Resources <u>proposing to modernize</u> the delivery of the *Aggregate Resources Act* (ARA) program. The proposal is intended to streamline and provide clarity on requirements of the aggregate management program by updating, combining, and removing outdated and inaccurate policies.

AMO supports, in principle, efforts to modernize Ontario's aggregate management framework with the condition that efforts are also taken to modernize and strengthen inspection and enforcement in parallel.

An online version of this Policy Update is also available on the AMO Website.

*Disclaimer: The Association of Municipalities of Ontario (AMO) is unable to provide any warranty regarding the accuracy or completeness of third-party submissions. Distribution of these items does not imply an endorsement of the views, information or services mentioned.

Association of Municipalities of Ontario

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132-2025-3513 By email

October 14, 2025

Robert Franklin Nicol 318699 Grey Road 1 Georgian Bluffs ON N4K 5N4 bobn400@gmail.com

APPOINTMENT TO O.P.P. Detachment Board

Pursuant to section 67 of the *Community Safety and Policing Act, 2019,* and Ontario Regulation 135/74 made under that Act,

Robert Franklin Nicol

Is hereby appointed as a member of the Grey Bruce O.P.P. Detachment to serve at the pleasure of the Solicitor General for a period not to exceed one (1) year, effective from November 22, 2025, and can be revoked at any time.

Please note that as a member of the board you are required to successfully complete training on the role of an O.P.P. Detachment Board and the responsibilities of members of a board or committee prior to exercising your powers or performing your duties. Additionally, within six months of the date this appointment is effective, you must successfully complete training with respect to human rights and systemic racism and training that promotes the recognition of and respect for the diverse, multiracial and multicultural character of Ontario society and the rights and cultures of First Nation, Inuit and Métis Peoples.

You will receive an email from opc.registrar@ontario.ca with information on how to access this training.

You will be remunerated in accordance with section 7 of Ontario Regulation 135/24, O.P.P. Detachment Boards.

We expect that you will be committed to the principles and values of public service and to perform your duty with integrity.

.../2

Robert Franklin Nicol Page 2

Should you have any questions, please contact Gita Ramburuth, Appointments Officer, gita.ramburuth@ontario.ca or (437) 245-3666.

I am very pleased that you have taken on this important responsibility to serve the people of Ontario.

Sincerely,

The Honourable Michael S. Kerzner

Solicitor General

c: Brittany Drury, Deputy CAO Township of Georgian Bay

Hank Zehr, Police Services Advisor Inspectorate of Policing

Gita Ramburuth, Appointments Officer Public Safety Division

Registrar Ontario Police College